1	COUNCIL OF THE CITY OF PHILADELPHIA
2	COMMITTEE OF THE WHOLE
3	
	Room 400, City Hall
4	Philadelphia, Pennsylvania
	Tuesday, September 27, 2011, 10:30 a.m.
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	RESOLUTION 110459 - Authorizing the Committee
8	of the Whole to hold public hearings to review
	the Zoning Code proposals for the Zoning Code
9	Commission.
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	COUNCILMEMBERS PRESENT:
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	Anna C. Verna, Chair
14	Jannie C. Blackwell
	Darrell L. Clarke
15	Frank DiCicco
	Bill Green
16	William K. Greenlee
	Curtis Jones, Jr.
17	James F. Kenney
	Donna Reed Miller
18	Blondell Reynolds-Brown
	Maria Quiñones-Sanchez
19	Marian B. Tasco
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1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCIL PRESIDENT VERNA: Good
3	morning, everyone. This is a continued
4	public hearing regarding Resolution No.
5	110459.
6	I would ask Mr. McPherson to
7	please read the title.
8	MR. McPHERSON: A resolution
9	authorizing the Committee of the Whole to
LO	hold public hearings to review the Zoning
L1	Code proposals of the Zoning Code
L2	Commission.
L3	And our first set of witnesses
L4	are Alan Greenberger and Eva Gladstein.
L5	(Witnesses come forward.)
L6	COUNCIL PRESIDENT VERNA: Good
L7	morning.
L8	MR. GREENBERGER: Good morning.
L9	Are you all ready?
20	COUNCIL PRESIDENT VERNA: Yes.
21	MR. GREENBERGER: Okay.
22	COUNCIL PRESIDENT VERNA: Please
23	identify yourself for the record and
24	proceed with your testimony.
25	MR. GREENBERGER: Good morning,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Madam President and members of Council.
3	My name's Alan Greenberger; I'm Deputy
4	Mayor for Economic Development. I'm
5	joined by Eva Gladstein to my left, who's
6	the Executive Director of the Zoning Code
7	Commission.
8	And there are members of the
9	Zoning Code Commission here. If you could
10	just stand for a second and be identified.
11	(Zoning Code Commission members
12	who are present stand.)
13	(Applause.)
14	MR. GREENBERGER: Thank you very
15	much.
16	I'll be mercifully brief.
17	At the September 14th City
18	Council hearing on Resolution 110459,
19	members of City Council asked us to
20	respond to certain proposals they had made
21	at one at or prior to that meeting. The
22	Zoning Code Commission's Work Plan
23	committee met twice since then to review a
24	list of fifteen such recommendations and
25	create preliminary recommendations for the

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	full ZCC
3	While the ZCC has not yet taken
4	action on these preliminary
5	recommendations, they were sent for review
6	to each ZCC member over the last few days,
7	and we requested that any concerns or
8	comments be forwarded to us.
9	It's our intention to take these
LO	preliminary recommendations to the October
L1	12th meeting of the ZCC for review and
L2	action. Any subsequent recommendations
L3	that we receive from City Council will be
L4	reviewed either at the October 12th or
L5	later ZCC meetings.
L6	I'd like now to summarize the
L7	response. We have copies available of the
L8	five-page for members of Council and the
L9	Clerk. Of the fifteen recommendations
20	and this is in summary form nine were
21	fully accepted, three were partially
22	accepted, and one is scheduled for review

later this week. One with regard to the

timing of remapping was referred to the

Planning Commission, and the one

23

24

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	concerning methadone clinics raised legal
3	issues that are of concern to the Zoning
4	Code Commission.
5	The ZCC thanks members of City
6	Council for sharing their concerns with
7	the Commission and for providing this
8	opportunity to suggest each of the
9	recommendations. The ZCC's is dedicated
10	to continuing its review of these issues
11	and to working with Councilpersons to
12	improve on the current Zoning Code
13	proposals.
14	We look forward to seeing City
15	Council's formal recommendations sent
16	through a Council Resolution on or about
17	or around October 20th. This will provide
18	the Zoning Code Commission with enough
19	time to send its final report to City
20	Council in early November and enable City
21	Council to take action on the new code in
22	this session.
23	We'll be happy to answer any
24	questions that you have.
25	COUNCIL PRESIDENT VERNA: Thank

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	you.
3	Are there any questions from
4	members of the committee?
5	(No questions.)
6	COUNCIL PRESIDENT VERNA: I
7	think most of the members are reading the
8	questions and responses that were
9	submitted this morning.
LO	I don't see anyone who wants to
L1	be recognized.
L2	Thank you.
L3	MR. GREENBERGER: Well, we
L4	will we'll be here, and if I need to
L5	MR. McPHERSON: Councilman
L6	Jones.
L7	COUNCIL PRESIDENT VERNA: The
L8	Chair recognizes Councilman Jones.
L9	COUNCILMAN JONES: I thought you
20	might be disappointed, Madam President.
21	So I just want to say that a lot
22	of the issues that were raised earlier
23	about zoning overlays that protected open
24	space were addressed. I was comforted by
25	the fact that some of the trouble

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	businesses and knowing the difference
3	between a tavern in a neighborhood and a
4	trouble bar are still going to be the
5	domain of discussion by the ZBA and by
6	input from community members, neighbors,
7	and, God forbid, elected officials.
8	So I am comforted in knowing
9	that, and I want to applaud you and the
10	Zoning Board for trying to codify and save
11	the environment by reducing the amount of
12	trees that have to die in order to
13	understand this Zoning Code, so I want to
14	thank you for that.
15	Thank you, Madam President.
16	COUNCIL PRESIDENT VERNA: You're
17	welcome.
18	The Chair recognizes Councilman
19	Clarke.
20	COUNCILMAN CLARKE: Oh. Good
21	morning. Good morning, Madam President.
22	COUNCIL PRESIDENT VERNA: Good
23	morning.
24	COUNCILMAN CLARKE: Good
25	morning. I just wanted to get right into

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	the questioning portion of it if I can.
3	The district that I represent
4	along with Councilman Greenlee I'm
5	sorry, Co-Councilman.
6	COUNCILMAN GREENLEE:
7	(Inaudible; off-mic.)
8	COUNCILMAN CLARKE: Well, one of
9	the reasons I say that is that a
10	significant amount of the zoning issues
11	happen in the area that he actually also
12	lives and represents as a ward leader and
13	he is in fact the Co-Council.
14	MR. GREENBERGER: Right.
15	COUNCILMAN CLARKE: Bottom line:
16	If we were to apply the change in the
17	Zoning Code in terms of various categories
18	and elimination of certain in some areas
19	and maybe adding certain over I know we
20	don't like to use the term "overlays" but
21	zoning districts.
22	Am I now in a position
23	because I now all of us have to start
24	making decisions about what we do. Would
25	we be in a position to just essentially do

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	an overlay so if somebody from 29th and
3	Thompson says, "Councilman, you know,
4	how's this going to affect the
5	neighborhood that I live in?" 'Cause, as
6	you know, everything's local. People are
7	like, "How's this going to change? Will
8	that corner store's that's now in order
9	to turn into a stop-and-go, will it have
10	to go to Zoning, or will it be an as-of-
11	right?" You know, those type of things.
12	How am I going to be in a
13	position to now adequately and
14	intelligently respond to the constituents
15	who will now start paying attention to
16	this once we're at a point getting ready
17	to pass it?
18	MR. GREENBERGER: Two a
19	two-part answer.
20	One is that the fundamentally
21	the restrictions that exist now continue
22	to exist through the period of replanning
23	and remapping. There may be there will
24	be opportunities during that phase of the
25	work to reconsider any issues that come

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	up.
3	And then, of course, the other
4	part of the answer is that once the code
5	is in place, Council, per Charter, retains
6	its rights to write new zoning ordinances
7	for conditions that may be come up that
8	weren't anticipated either by way of
9	amending the document that's approved or
10	by making further changes that we simply
11	didn't anticipate.
12	So those rights are always
13	there.
14	COUNCILMAN CLARKE: Okay. And
15	won't we kind of end up where we are now,
16	with Council making all of these zoning
17	code changes
18	MR. GREENBERGER: Well, you
19	could in
20	COUNCILMAN CLARKE: And five
21	years from now, we'll be right back where
22	we are now?
23	MR. GREENBERGER: You could. I
24	mean, it took 30, 50 years to get to where
25	we are, so it's a slow process.

Т	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	But, I mean, our certainly
3	our hope is that we can use the rule book
4	that, hopefully, Council will pass as the
5	tool to make the adjustments as we find
6	them needed. And that might be a
7	remapping question that comes up as we
8	look at land uses in each district.
9	But, you know, you can't
10	anticipate everything. And so, there's
11	the possibility that something comes up, a
12	new condition comes up that nobody saw
13	coming that may need legislative
14	adjustment. To the extent that it can be
15	handled within the structure that's been
16	developed, that's what we'll promote every
17	time.
18	But if there's a thing that
19	comes up where there's actually an overlay
20	needed then, you know, we'll deal with it.
21	We'll talk about it and see if that's
22	what's needed, then that's what's needed.
23	That right always exists, and needs to
24	exist, I think.
25	COUNCILMAN CLARKE: Can I a

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	more direct question. Can I take
3	something like this that shows the 5th
4	Council District and have defined on that
5	map where the areas and changes will be,
6	how the changes in the actual code will
7	impact areas that have significant
8	changes?
9	MR. GREENBERGER: You mean on a
10	Council District basis?
11	COUNCILMAN CLARKE: Yeah. I
12	mean 'cause it's local now.
13	MR. GREENBERGER: You retain
14	that right. That exists now and that will
15	exist
16	(Indiscernible; parties talking
17	over each other.)
18	COUNCILMAN CLARKE: Can I be in
19	a position to before you know, I'm
20	just speaking about myself to cast a
21	vote to have something like that?
22	MR. GREENBERGER: You can
23	like I said, you can it now and you can do
24	it after this passes.
25	COUNCILMAN CLARKE: Well, when I

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	say "you," I'm kind of asking: Can you do
3	that for me?
4	MR. GREENBERGER: It can be
5	done.
6	COUNCILMAN CLARKE: All right.
7	MR. GREENBERGER: It can be
8	done.
9	COUNCILMAN CLARKE: That would
10	be very helpful
11	MR. GREENBERGER: I mean,
12	we'll you know, like I said, we'll try
13	as best we can to make to continue to
14	make the rules as citywide as we can.
15	COUNCILMAN CLARKE: I
16	understand.
17	MR. GREENBERGER: But,
18	obviously, there's a point at which that
19	doesn't work, and
20	COUNCILMAN CLARKE: Yeah, I
21	understand, but it's just and I'm not
22	asking you to I'm basically asking you
23	to apply the proposed zoning changes to a
24	map of a district that I represent because
25	I know I'm going to have to ask to

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	answer a lot of questions, and I'm hearing
3	different things from the people in the
4	district that are paying significant
5	attention to this, and most of it good,
6	but some of it still uncertain in terms of
7	the actual application the new code
8	MR. GREENBERGER: Right.
9	Well
10	COUNCILMAN CLARKE: and the
11	subsequently the remapping.
12	MR. GREENBERGER: Yes. Well,
13	all the same rights exist, and whether
14	yeah, all the same rights exist that exist
15	today. So the answer to the question is:
16	Yes, that can be done.
17	COUNCILMAN CLARKE: How soon?
18	MR. GREENBERGER: How soon?
19	COUNCILMAN CLARKE: Yeah.
20	MR. GREENBERGER: Uh, it could
21	be done anytime
22	COUNCILMAN CLARKE: If you could
23	just point out where
24	MR. GREENBERGER: Council
25	wants to make a rule.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	(Indiscernible; parties talking
3	over each other.)
4	COUNCILMAN CLARKE:
5	potentially be significant changes. And
6	I'm particularly interested in the zoning
7	districts that you're proposing.
8	MR. GREENBERGER: Maybe I'm not
9	following. Tell me the question.
10	COUNCILMAN CLARKE: Right now,
11	we have 22 I'm sorry, 55 overlays,
12	right?
13	MR. GREENBERGER: Right.
14	COUNCILMAN CLARKE: And we want
15	to consolidate or reduce it down.
16	MR. GREENBERGER: We've
17	compressed them into because they've
18	followed particularly the commercial
19	district ones followed the same pattern
20	over and over again.
21	COUNCILMAN CLARKE: Right.
22	MR. GREENBERGER: We simply
23	compressed them and made it into a new
24	category particularly for commercial
25	districts that already had overlays.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCILMAN CLARKE: Right. So
3	where
4	MR. GREENBERGER: That's the
5	main bit of overlay compression that we
6	did.
7	COUNCILMAN CLARKE: Right. So
8	where I have overlays in the Fifth
9	District, my assumption is that a number
10	of them may change. That's what I'm
11	trying to get at.
12	MR. GREENBERGER: All right.
13	COUNCILMAN CLARKE: Tell me
14	what
15	MS. GLADSTEIN: There were a
16	number of overlays that cover your
17	district that are within what we're now
18	calling "the Center City District
19	overlay." And for the most part those are
20	retained; you know, obviously the height
21	limit along the Parkway and the other
22	Parkway controls.
23	We did change the controls
24	around form and massing and replaced the
25	existed controls with a new one called

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	"sky plane." Some of the use controls are
3	fewer, but there still are some use
4	controls within the Center City District.
5	There are also overlays in your
6	district on North Front Street, I believe,
7	on North Broad and on West Girard, some
8	neighborhoods that may be outside of the
9	Center City overlay.
10	And in general, what we're
11	doing, if an area had an overlay that was
12	intended to support it as a neighborhood
13	commercial area, we're recommending in the
14	ordinance that we send to City Council,
15	and you have a draft of that already, that
16	that become a new district that we're
17	calling "CMX-2.5"
18	COUNCILMAN CLARKE: Right.
19	MS. GLADSTEIN: which has
20	greater density than C-2 but less density
21	than C-3 but has more restricted uses than
22	C-2, 'cause it's designed to be more to
23	prevent parking in front, for example, of
24	stores and having buildings be built to
25	the property line.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	So we're recommending that in
3	areas that are in outside of Center
4	City that are covered by an existing
5	overlay in the conversion map actually
6	become CMX-2.5.
7	And that might address some of
8	your concerns in those areas, or they may
9	not. There may be other areas that you
10	would like to convert to CMX-2.5, and that
11	could also be done through the ordinance.
12	COUNCILMAN CLARKE: Okay, okay.
13	That gets me halfway there.
14	Thank you.
15	COUNCIL PRESIDENT VERNA: The
16	Chair recognizes Councilman Kenney.
17	COUNCILMAN KENNEY: Thank you,
18	Madam President. I just want to make a
19	comment more than ask a question.
20	And as an at-large member of
21	Council, I know that the District Council
22	people either that are there now or are
23	coming in are have much more of an
24	intense relationship with the Zoning Code
25	than we do generally, but we do have

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	interest and do get involved.
3	I think that the Commission's
4	done a terrific job over almost, I guess,
5	four years now?
6	MR. GREENBERGER: Four years.
7	COUNCILMAN KENNEY: I mean, I've
8	been to a couple sessions, I watch you
9	guys on TV sometimes at night, which says
10	a lot of my life when I'm watching you on
11	Channel 64.
12	(Laughter.)
13	COUNCILMAN KENNEY: But I try to
14	follow what you're doing, and you're never
15	going to come up with a perfect document.
16	And it occurred to me to make an
17	analogy of what you're doing, and it seems
18	like a simplistic residential analogy, but
19	it's almost like, after 50 years, you
20	finally cleaned out your basement of
21	everything that you've accumulated in that
22	time; and then you're going to spend the
23	next 50 years putting stuff back into the
24	basement again.
25	But in the interim, before it

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	gets all crowded up the way it is now,
3	there's going to be more clarity and more
4	understanding and more direct ability to
5	understand it.
6	Now, ten years from now, fifteen
7	years from now, neighborhoods may change,
8	as I was just talking with Councilman
9	DiCicco. Neighborhoods may have different
10	dynamics and different needs. And then,
11	as Councilman Clarke talking about, you
12	start putting stuff in to protect specific
13	issues.
14	But I think the way to go right
15	now, from what I've learned and what I've
16	heard to, is to kind of make whatever
17	changes Councilmembers have addressed
18	have raised in this particular interim
19	period but pass this thing, 'cause
20	Councilman DiCicco said, and I agree, if
21	we go beyond this term, this is going to
22	die.
23	And I do think that you've done
24	a terrific job, and I want to commend all

of the commissioners for their volunteer

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	efforts over all this period of time.
3	And I'm willing to take a little
4	minor leap of faith I don't think it's
5	that big of a leap, frankly to get this
6	done. So we'll be looking forward to
7	working with minor solid document that
8	will make things better for development
9	and neighborhood concerns going into the
10	future.
11	So thank you.
12	MR. GREENBERGER: Thank you,
13	Councilman. I'm sorry you're up late at
14	night watching us on TV.
15	(Laughter.)
16	COUNCIL PRESIDENT VERNA: I
17	would like to echo Councilman Kenney's
18	complimentary remarks. I think you've all
19	done a fantastic job.
20	I just have one question: Have
21	you addressed reentry facilities, those
22	who would have to obtain a permit as a
23	matter of right?
24	MS. GLADSTEIN: We have created
25	a new use category within the Zoning Code

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	for reentry facilities and have permitted
3	it by right, I believe, only in one
4	district, which would be least restricted,
5	LR the current LR district, and by
6	special exception in several other
7	industrial districts.
8	But it would no longer in the
9	same category as a prison or a
10	correctional institution.
11	COUNCIL PRESIDENT VERNA: And is
12	there any mention about spacing
13	requirements between the facility and the
14	residents?
15	MS. GLADSTEIN: We did not make
16	it a regulated use, which is which
17	would the short answer is: No, we have
18	not done that. If that is something that
19	Council would want to give us direction
20	on, we'd welcome that.
21	COUNCIL PRESIDENT VERNA: Thank
22	you.
23	All right, are there any other
24	Councilman Green.
25	COUNCILMAN GREEN: Thank you,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Madam Chair.
3	I certainly share Councilman
4	Kenney's and the President's sentiments
5	with respect to the work of the Zoning
6	Code Commission and feel like in the last
7	week and over the last month, we've made
8	significant progress in terms of
9	eliminating issues that could prevent the
LO	enactment of a new zoning code hopefully
L1	this year.
L2	Just I'd like to sort of
L3	engage in a little colloquy for the record
L4	about a couple of things.
L5	I guess the first is, I think
L6	where we're headed with this is if with
L7	the remaining issues on the table, some of
L8	which you didn't address or some of which
L9	the ZCC is not willing to accept at this
20	point, I think where I am is that we can
21	get to 99.5 percent of what was sent over
22	to us by putting those by passing a
23	code without addressing those issues, or

dealing with it by -- through a

prohibition or some other exception and

24

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	just getting through the vast majority of
3	the changes which are the things that are
4	going to move Philadelphia to the pareto
5	optimal frontier.
6	Like, for example, we're not
7	planning a whole lot of development in
8	parks, so we can put that issue aside and
9	deal with it perhaps later this year or
10	next year or and other issues perhaps
11	like methadone clinics and other things.
12	And I just wanted to have for
13	the record your thoughts about that as we
14	will, I guess, over the next 20 or 30 days
15	engage in a process that may narrow our
16	differences even further so that we can
17	get this done.
18	MR. GREENBERGER: Good comment.
19	What we're going to try to
20	what we will do is try to resolve that 0.5
21	percent in the next 20, 30 days as best we
22	can. And if we can't, we agree we'll
23	the better thing to do is just put it
24	aside.
25	COUNCILMAN GREEN: Thank you.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Thank you, Madam President.
3	COUNCIL PRESIDENT VERNA: You're
4	welcome.
5	The Chair recognizes
6	Councilwoman Blackwell.
7	COUNCILWOMAN BLACKWELL: Thank
8	you. Thank you, Madam President.
9	We have been very pleased with
10	the progress of these hearings and the
11	progress of zoning hearings in my area.
12	They were well attended. And, in fact, I
13	was surprised when some questions came
14	from various community groups who have
15	been involved in attending all of the
16	meetings.
17	I would like to submit two
18	letters: One from Barry Grossbach, Chair
19	of the Spruce Hill Zoning Committee,
20	supporting the zoning changes; and another
21	one from a tax accountant and a member of
22	University City who talks about the who
23	talks about the
24	(Audience member speaks out of
25	turn.)

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	(Council President Verna bangs
3	gavel.)
4	COUNCILWOMAN BLACKWELL: who
5	talks about the issues with regard to the
6	zoning code that deal with the
7	developer that deals with the
8	residents/developer issues that evolve
9	where they are concerned that the Zoning
10	Code would reduce the amount of variances
11	but certainly would not allow for
12	notification by developers for changes and
13	issues like height and other areas.
14	So I'll make these available to
15	Miss Gladstein and certainly to the Deputy
16	Mayor for Neighborhood Development, and
17	perhaps we can before we meet again,
18	they can review these issues and deal with
19	us on that.
20	MR. GREENBERGER: We'll be happy
21	to read that carefully
22	COUNCILWOMAN BLACKWELL: Thank
23	you.
24	MR. GREENBERGER: and get
25	some answers for you.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCIL PRESIDENT VERNA: Thank
3	you.
4	Any other questions or comments?
5	(Audience member speaks out of
6	turn.)
7	COUNCIL PRESIDENT VERNA: We
8	will not be disrupted, dear.
9	Thank you both very much.
10	Our next witnesses?
11	MR. McPHERSON: Our next panel:
12	Michael Sklaroff and Janet Milkman.
13	(Witnesses come forward.)
14	COUNCIL PRESIDENT VERNA: Good
15	morning.
16	MR. SKLAROFF: Good morning.
17	COUNCIL PRESIDENT VERNA: Please
18	identify yourself for the record and
19	proceed with your testimony.
20	MR. SKLAROFF: Yes. My name is
21	Michael Sklaroff. I'm a lawyer and I'm
22	the chair of the Development Workshop, and
23	I come here to address one specific issue,
24	and that issue is the status of the
25	Philadelphia Historical Commission.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	I was I served along with
3	Miss Leonard for a while on the Historic
4	Commission for twelve years. And for five
5	of those years, I was the chair of the
6	Historic Commission.
7	The modernization of the
8	Historic Commission's procedures was one
9	of eight points in the Development
10	Workshop's proposal to make the new zoning
11	code work for Philadelphia. We had eight
12	points; the eighth point was the Historic
13	Commission.
14	I also would like to say that my
15	other qualification, if any, is that for
16	35 years, I have lived in the Fifth
17	Councilmatic District, where we have been
18	well represented.
19	The Historic Commission is in
20	the Zoning Code, and it is empowered under
21	Section 14-2010 to administer the Historic
22	Preservation ordinance. Its major powers
23	are to designate as historic: building,
24	sites, objects, and structures. That is

pretty much a legislative power that has

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	been delegated by this City Council to the
3	Commission.
4	Its other major power is an
5	administrative power, and that is to
6	review applications for alterations or
7	demolition of historic structures,
8	buildings, objects, and changes to sites.
9	It is those administrative powers about
10	which I would like to speak.
11	When considering these
12	applications for demolition or alteration,
13	the Commission acts like a Zoning Board,
14	but there are certain exceptions to its
15	power, and they are important.
16	The Commission's meetings are
17	meetings; they're not hearings. There is
18	no stenographic record, there's no sworn
19	testimony. And as a re and a vote is
20	taken. But appeals go not to the Court of
21	Common Pleas, as with the Zoning Board of
22	Adjustment, but to the Board of Licenses
23	and Inspections Review.
24	And the Commission, I think we
25	all know, is made up of City

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	representatives, including the including
3	the designee of the Council President,
4	designee of the Director of Commerce, and
5	other City officials, and it's also made
6	up of eight people who represent the
7	community: architects, historical
8	architects, historians, developer
9	representatives, and, importantly,
10	representatives of community groups.
11	Over the years, the Commission,
12	aided by an experienced staff, has
13	demonstrated expertise and wise judgment
14	in its decisions. It will and what
15	we're proposing is that with a
16	stenographic record, sworn testimony, and
17	the formalities of the Zoning Board of
18	Adjustment, the appeals from decisions of
19	the board will no longer go to the Board
20	of L&I Review but directly to the Court of
21	Common Pleas.
22	The Board of L&I Review is a
23	broad-based board which decides questions
24	of air-quality permits, waste water
25	discharge permits, on-lot sewage disposal

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	permits, Dumpster licenses, and gun
3	licenses.
4	It is not well equipped to
5	review Historical Commission decisions; it
6	is not trained in that area. And we
7	believe it would be far more effective and
8	bring the Historic Commission up to a
9	modern standard if the Commission took
10	testimony, heard sworn testimony, had a
11	stenographic record, and appeals went
12	directly to the Court of Common Pleas.
13	This can be done by amendments
14	to the current draft of the Zoning Code,
15	which we advocate. And with regard to the
16	specifics, we hope to have an opportunity
17	on all the eight issues that the
18	Development Workshop has presented to meet
19	further with Eva Gladstein and members of
20	the Zoning Code Commission.
21	And we would love the support of
22	this Council in modernizing the Historic
23	Commission and its procedures.
24	Thank you.
25	COUNCIL PRESIDENT VERNA: Thank

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	you.
3	Are there any questions or
4	comments from members of the committee?
5	(No questions or comments.)
6	COUNCIL PRESIDENT VERNA: Seeing
7	none, thank you very much.
8	MR. SKLAROFF: Thank you.
9	COUNCIL PRESIDENT VERNA: We
10	will certainly give that every
11	consideration.
12	MR. SKLAROFF: Thank you.
13	COUNCIL PRESIDENT VERNA: Our
14	next witness?
15	Oh, I'm sorry. Please identify
16	yourself for the record.
17	MS. MILKMAN: Good morning. My
18	name is Janet Milkman. I'm the Executive
19	Director of the Delaware Valley Green
20	Building Council. I'm also a resident of
21	the Center City; I've lived here for 15
22	years.
23	But I'm here today on behalf of
24	the Delaware Valley Green Building
25	Council. We are a local chapter of the

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	U.S. Green Building Council. Our mission
3	is to support green building practices, to
4	promote more liveable communities and
5	neighborhoods.
6	We have about 850 members in our
7	region, about 450 of which live or work in
8	Philadelphia and about 150 of which live
9	in Philadelphia. And our members are
10	construction managers, construction
11	workers, builders, contractors,
12	developers, architects, planners; everyone
13	involved in any aspect of construction and
14	construction products, including
15	recycling.
16	We have been working with the
17	Zoning Code Commission throughout this
18	process, and we strongly support the
19	proposals that have come out of the
20	Commission. We think that, from our
21	perspective, approving this proposal is
22	probably the best thing that the City
23	could do, the best single step the City

could take to make our neighborhoods more

24

25

liveable.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	We've worked with the Commission
3	on issues related to parking, related to
4	trees, related to building practices. And
5	we believe that the Commission has done a
6	really wonderful job in pulling together a
7	lot of very difficult issues, as
8	Councilman Kenney said earlier, and just
9	appreciate the chance to give our support
10	in person to this really, really important
11	step.
12	COUNCIL PRESIDENT VERNA: Thank
13	you very much.
14	Any questions of this witness?
15	(No questions.)
16	COUNCIL PRESIDENT VERNA: Thank
17	you again.
18	MS. MILKMAN: Thanks.
19	MR. McPHERSON: Our next panel
20	consists of Madeline Shikomba, Sylvia
21	Okechukwu, and Magali Larson.
22	(Witnesses come forward.)
23	COUNCIL PRESIDENT VERNA: Is
24	Madeline here?
25	(No response.)

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCIL PRESIDENT VERNA: Is
3	Madeline here?
4	Good morning. Please identify
5	yourself for the record.
6	MS. OKECHUKWU: My name's Sylvia
7	Okechukwu. I am the Business District
8	Manager at Logan CDC.
9	COUNCIL PRESIDENT VERNA: Pull
10	the microphone closer to you, please.
11	Thank you.
12	MS. OKECHUKWU: My name is
13	Sylvia Okechukwu. I am the Business
14	District Manager at Logan CDC. I do have
15	copies of my testimony. I wasn't sure who
16	to
17	COUNCIL PRESIDENT VERNA:
18	Sylvia, proceed with your testimony,
19	please.
20	MS. OKECHUKWU: Okay. Good
21	morning. And thank you for the
22	opportunity to testify today in favor of
23	the new Zoning Code.
24	My name is Sylvia Okechukwu, and
25	I am the Business District Manager at

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Logan CDC. Logan CDC is a community
3	development corporation serving the Logan
4	neighborhood of Philadelphia. Its mission
5	is to enhance the quality of life for
6	residents (inaudible) community and
7	economic development.
8	I oversee the North Broad Street
9	Improvement Project, a comprehensive
10	revitalization initiative of Logan's main
11	commercial corridor along North Broad
12	Street and Old York Road. Current and
13	completed projects include: the formation
14	and ongoing support of the Logan Business
15	Association; business-corridor canvassing
16	and outreach; business technical
17	assistance, including referrals to service
18	and funding providers; storefront
19	improvement programs, façades and
20	(indiscernible) and application
21	assistance; streetscape enhancements; and
22	a street-cleaning program made possible
23	through funding from the Philadelphia
24	Commerce Department.
25	The lack of clear rules in the

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	current zoning code (indiscernible) small
3	businesses from opening on our
4	neighborhood commercial corridors,
5	homeowners from fixing up their houses,
6	and developers from building on vacant
7	land. Forty percent of zoning applicants
8	currently need a variance, more than any
9	large city.
10	The new code tells every
11	developer or homeowner making an
12	improvement to his her property exactly
13	what is allowed and is what is prohibited.
14	Having clear rules developed ahead of time
15	with community input is a far more
16	effective way of ensuring good development
17	than efforts to stop or change development
18	after it has been approved.
19	It has been my personal
20	experience on the Logan Business Corridor
21	that the excessive amount of contradictory
22	and confusing information in the current
23	code unnecessarily lengthens the amount of
24	time it takes businesses to open and also
25	discourages aspiring entrepreneurs from

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	moving forward with the process to open a
3	new business on the corridor. The new
4	code encourages an orderly process for
5	opening businesses on our commercial
6	corridors, which results in new jobs,
7	restaurants, and services for our
8	residents.
9	We are looking forward to the
10	passaging of the code in 2011 and the
11	subsequent remapping to remap our
12	neighborhoods with extensive community
13	neighborhood and a clear vision of what we
14	want our community to be in the future.
15	While remapping is important, the code
16	adoption should not wait until that
17	happens, and we certainly do not want
18	economic development along our commercial
19	corridors to stop during the remapping
20	process.
21	The new zoning code will make it
22	easier for neighborhoods to be preserved,
23	strengthened, and revitalized.
24	Redevelopment of nonconforming uses will
25	be easier as the new code explicitly

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	allows improvements to nonconforming
3	properties. Transit-oriented development
4	provisions and the new CMX-2.5
5	neighborhood commercial corridor mixed-use
6	district will accommodate a mix of active,
7	pedestrian-friendly retail and service
8	uses in neighborhood commercial corridors.
9	In neighborhoods such as Logan that are
10	located on the Broad Street line and are
11	accessible by cars, trolleys, bus, train,
12	and subway, this would have a major and
13	positive impact. Also, contextual zoning
14	for row home neighborhoods will ensure
15	(indiscernible) and setbacks.
16	The new code also gives the
17	community a formal role in the development
18	process. For the first time, there is a
19	mandate that developers must notify and
20	meet with community groups about large
21	development projects planned in or
22	adjacent to residential areas and projects
23	that do not employment with the Zoning
24	Code. That said, more projects will be as
25	of right and will not require the

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	community's time to monitor or oppose.
3	Thank you for your time,
4	attention, and interest. Community
5	housing and economic-development
6	initiatives are important vehicles for
7	continued growth and stability in our
8	neighborhoods. I welcome any
9	opportunities to continue this
10	conversation.
11	COUNCIL PRESIDENT VERNA: Thank
12	you very much.
13	Are there any questions of this
14	witness?
15	(No questions.)
16	COUNCIL PRESIDENT VERNA: Thank
17	you.
18	I would ask our next witness to
19	please identify herself and proceed with
20	your testimony.
21	MS. SHIKOMBA: My name's
22	Madeline Shikomba. I'm a representative
23	of North Washington Avenue Coalition and
24	Concerned Citizens of Point Breeze.
25	I thank you, Council President

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Verna and members of Council, for allowing
3	me to speak to you today on
4	(indiscernible) concerning the new Zoning
5	Code proposals.
6	Extensive work has been done on
7	this project.
8	COUNCIL PRESIDENT VERNA: Excuse
9	me, Madeline. Is that microphone working?
10	MS. SHIKOMBA: I think so. Is
11	it? I didn't do anything with it. Is it
12	still working?
13	MR. McPHERSON: Yes, it is.
14	COUNCIL PRESIDENT VERNA: It's
15	better now.
16	MS. SHIKOMBA: Can you hear me?
17	COUNCIL PRESIDENT VERNA: You're
18	going to have to speak into the mic there.
19	MS. SHIKOMBA: I'm sorry. I am
20	speaking into the mic.
21	COUNCIL PRESIDENT VERNA: I
22	know, but we couldn't hear you.
23	MS. SHIKOMBA: Like this? Okay.
24	Now you can hear me?
25	COUNCIL PRESIDENT VERNA: That's

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	fine.
3	MS. SHIKOMBA: Okay. My name's
4	Madeline Shikomba. I'm a member of North
5	Washington Avenue Coalition and Concerned
6	Citizens of Point Breeze. I appreciate
7	the fact that the Council President Verna
8	and members of Council have given me this
9	opportunity to speak to you concerning the
LO	new Zoning Code.
L1	We have serious reservations
L2	about the new Zoning Code. We recognize
L3	all of the lengthy work that the Zoning
L4	Code Commission has put into this, and we
L5	recognize the fact that the new code is
L6	essentially has to be passed. However, we
L7	are asking for a delay on this.
L8	What I wish to do is concerning
L9	our recommendations. I also wish to thank
20	Council President Verna, Councilwoman
21	Jannie Blackwell, Councilperson Rizzo, and
22	Mr. Green, who responded very courteously
23	to my e-mails that I sent to them

concerning the suggestions and

recommendations that I had concerning the

24

25

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	new Zoning Code. They allowed me to speak
3	to them either personally or with their
4	staff. However, I did not hear from any
5	other members of City Council, especially
6	some of the members that are on the
7	committee, concerning the proposal.
8	I was unable to attend the
9	hearing last week, and Miss Tiffany Green
10	spoke on my behalf, but I will reiterate
11	some of the following recommendations.
12	One is considering the fact that
13	throughout Section 14-300, the Code
14	states: Meeting the requirements
15	quote I quote from this. Meeting
16	requirements of the resolutions
17	Commission. Currently, Commission
18	regulations have not been approved by the
19	Council. Miss Eva Gladstein informed me
20	that these regulations are currently being
21	drafted by the Commission and are not
22	enforced. In this case, regulations of
23	the Commission should not be in the Code.
24	And is the Zoning Code
25	Commission trying to implement these rules

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	without the approval of City Council in
3	order to achieve a fait accomplis? And
4	who gave them this authority?
5	Where the word Commission
6	regulations exists in this code, it should
7	be replaced by meeting the requirements of
8	the regulations and the Zoning
9	Administrative Manual, which exists, until
10	such time as the regulations of the
11	Commission are approved by City Council
12	via public hearings.
13	The Commission has no right to
14	put these in there. Nobody gave them
15	authority; I don't think so.
16	Also, concerning the RCOs. This
17	document is extremely developer-friendly.
18	It has muted or reduced the response of
19	RCOs. Currently, there are four options
20	written already in the Zoning Code; the
21	fifth one said "other." "Other" is a
22	loaded word.
23	The Commission the Planning
24	Commission has the right to do whatever
25	they want with this particular fifth,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	quote, area. What I'm saying to you is
3	that RCOs probably should be extended, not
4	limited. We don't want them writing in
5	there that they have become 501(c)(3)s or
6	that their membership has to be a certain
7	number. This is not right.
8	RCOs should be any group who
9	express interest in their community. And
10	I wrote that in my recommendations, and I
11	hope that they will read them in terms of
12	the recommendations and that they should
13	not be limited.
14	Also, I stress firmly stress
15	the need of establishing a independent
16	agency, a public advocate. This position
17	is essential. It is necessary in order to
18	help individuals and groups to understand
19	and navigate through the Zoning Code.
20	Why? Because the agency can act as a
21	go-between between the community and the
22	ZBA, help laypersons navigate the legal
23	labyrinth of the system.
24	The appeal process is so
25	sophisticated that most residents don't

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	understand it or have knowledge necessary
3	to file an appeal, and most residents
4	can't even afford a lawyer for the appeal
5	process. Besides that, many lawyers are
6	unwilling to take the case because of
7	their current load, or they're already on
8	the payroll of developers, which represent
9	conflicts of interest.
10	I am told that this should not
11	be in the Zoning Code. If not in the
12	Zoning Code, where? They want to push it
13	aside. We need this position somewhere.
14	We need this position established. And I
15	cannot stress how much we should have it,
16	okay? So this position is essential.
17	Last, not least, I wish to plead
18	that perhaps the Zoning Code should not be
19	approved immediately, at least not today,
20	and to take more time to review this
21	document before rendering a decision. The
22	document will have a lasting impact on the
23	effects of the lives of the citizen of
24	Philadelphia for many years to come.
25	The reason being put forth to

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	expedite its passage is far outweighed by
3	the effect it will have on the communities
4	and the citizens of Philadelphia. And one
5	of the reasons was that the ZBA has over
6	2,000 proposals that needed a decision.

Why so many? Because developers have put their projects on hold, waiting for approval of this code. They realize that opposition and protest currently being stressed by communities in which they wish to develop can be bypassed.

Once the code is passed in its present state, they can practically do what they want in our neighborhoods. It also allows the Commission to implement regulations that have not been reviewed or approved by City Council through public hearings.

I, therefore, plead that you delay approval on this document. I also ask that you respectfully consider

Councilperson Green's Zoning Code

proposals. They are very interesting and necessary, especially concerning the one concerning our recreational parks, in

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	which they now want to turn over like
3	federal the FDR Park to the
4	Philadelphia Parking Authority so that
5	they could set up parking regulations
6	which will require people to pay to park
7	in Fairmount Park. It's bad enough that
8	poor people, it's the only outlet we have
9	for entertainment, and now you want us to
10	pay for that, too? Okay?
11	So I suggest that you hold off
12	on this and review it more carefully
13	'cause there are a lot of items in here
14	that I have not even talked about the need
15	to be reviewed.
16	Also, the other problem was that
17	I attended a Philadelphia Daily News forum
18	last week, and one of the projects that
19	came up was, Well, we shouldn't delay it
20	because we have six new members coming up.
21	This matter will not die. It was approved
22	by the citizens of Philadelphia, so how is
23	it going to die? And about six new
24	members? Well, they should be here. They
25	are assured of election if they's running

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	as Democrats. And not that they have to
3	do that much politicking now to win in
4	November. They should be here, knowing
5	about their constituents and what their
6	constituents want.
7	(Applause.)
8	MS. SHIKOMBA: And they not
9	here. I want to know why, okay? So don't
10	use them as an excuse to delay passage of
11	this.
12	There's eleven of you here.
13	(Indiscernible.) So what about the six;
14	they only represent one-third. You
15	two-thirds. Last time I heard, City
16	Council only need a majority. So don't
17	use those lame excuses for having to pass
18	this thing so quickly.
19	Thank you.
20	(Applause.)
21	COUNCIL PRESIDENT VERNA: Are
22	there any questions or comments for
23	Miss Shikomba?
24	(No questions or comments.)
25	COUNCIL PRESIDENT VERNA: Seeing

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	none, please identify yourself for the
3	record.
4	MS. LARSON: Thank you, Madam
5	Chair. Thank you for City Council to
6	let me speak. I am Magali Larson, and I
7	am from the Woodland Terrace Homeowners
8	Association, which is a part of the
9	Crosstown Coalition, and we are pleased
10	that with the reforms of the code
11	because essentially because the old
12	code was really intractable and difficult,
13	as the witness before me has expressed.
14	We would not like the new code to be as
15	difficult.
16	I am going to be very brief. I
17	wanted to touch on the very passionate and
18	inspiring issue of parking. And this is
19	the parking in the spins, the former IDDs,

wanted to touch on the very passionate and inspiring issue of parking. And this is the parking in the spins, the former IDDs, the institutional districts that the new code also contemplates. I live in the vicinity of one, and I'm afraid that -- I know a lot of how they work -- actually of two on the master plans. There is no -- I want to preface what I have to say by

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	saying that there's no community input, or
3	very little, in the master plans of the
4	institutional districts, so this is
5	something they do or I shall call them
6	"spins" from now on.

Now, the new code would allow spins to establish -- my point is very simple. The new code would allow spins to establish parking 2,000 feet from their destination; whereas, now, the maximum distance is a thousand feet.

Now, what does that mean? It means that the users will be parking that is allowed at the outer perimeter of the institutional district, at 12-and-a-half blocks from their destination. And, of course, the institutional district in some cases provide will shuttles, which is not necessarily something desirable, but will also charge rent for parking.

And we foresee that the users will simply spill over the limits of the institutional district into the adjacent communities, with adverse effect for those

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	residential neighborhoods that are there.
3	So we ask you to please maintain
4	the distance required for parking at 1,000
5	feet of destination, which is an excellent
6	distance for destinations to which you go
7	once in a while. You know, parking to
8	residents is in general calculated at 300
9	feet; and parking to places of work, from
10	4 to 600.
11	So we think that this issue
12	should be left as it is essentially
13	because of the very adverse effects it
14	could have on the adjacent residential
15	neighborhood which, I repeat, have not
16	much input in the master plan of spins. I
17	have other concerns, but this is what I
18	have come to tell you today.
19	Thank you very much.
20	COUNCIL PRESIDENT VERNA: Thank
21	you.
22	Any questions or comments from
23	members of the committee?
24	(No questions or comments.)
25	COUNCIL PRESIDENT VERNA: Thank

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	you all very much. We appreciate your
3	taking the time to come in to express your
4	views.
5	Our next witness?
6	MR. McPHERSON: Our next panel
7	consists of Celeste Hardester, Carl
8	Neuber, and Andy Toy.
9	(Witnesses come forward.)
10	MS. HARDESTER: I would
11	respectfully request that another
12	representative speak for me, and he is
13	very close to being here, but he's not
14	here just yet. If we could if the
15	Association could move to Panel 5?
16	COUNCIL PRESIDENT VERNA:
17	Certainly.
18	MS. HARDESTER: Thank you.
19	COUNCIL PRESIDENT VERNA: Good
20	morning. Welcome. Please identify
21	yourself for the record and proceed with
22	your testimony.
23	MR. TOY: Should I just start?
24	COUNCIL PRESIDENT VERNA: Andy.
25	MR. TOY: Okay. Good morning,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Council President Verna and members of
3	Council.
4	COUNCIL PRESIDENT VERNA: Good
5	morning.
6	MR. TOY: My name's Andrew Toy,
7	and I'm here as a member of the
8	Philadelphia Association of CDCs, or
9	PACDC; also as a commissioner on the
10	Zoning Code for three years. Thank you,
11	Councilman Clarke. And am currently
12	working with minority and commercial
13	corridor businesses at the Enterprise
14	Center.
15	I want to thank you for the
16	opportunity to speak today about the new
17	code and the need to move forward to
18	advance Philadelphia.
19	The Commission was charged by
20	the citizens of Philadelphia, who
21	overwhelmingly voted for zoning reform in
22	2007, to bring the Philadelphia Zoning
23	Code into the 21st century. Our stated
24	goals were: To make the code easier to
25	understand; improve our city's planning

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	process; promote positive, sustainable
3	development; and grow our tax base and
4	population; and preserve the character of
5	our neighborhoods.
6	I believe the new code does all
7	these, and the time is right for City
8	Council to move this process forward.
9	There is so much good in the new
10	code that it would be a shame to fail to
11	pass it this year and have to start anew
12	with a new Council this year. The new
13	code has literally taken years of work,
14	combining the most open and engaging
15	community input process with great
16	expertise from Philadelphia and around the
17	country. I personally attended more than

You will not hear from the vast majority who are satisfied that we are on the right track, but I guarantee you they will be very disappointed if you do not act to move it forward.

a dozen meetings in communities across the

City. That input is represented in the

new code.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Working with minority and
3	neighborhood small businesses in
4	commercial corridors across the City has
5	given me a keen appreciation for the
6	difficulties in starting and running a
7	business, a successful small business in
8	Philadelphia. I see this at the
9	Enterprise Center and while I was at LISC,
10	working to build neighborhood corridors as
11	assets and anchors within their
12	communities. The new code will help us to
13	accomplish this by encouraging a good mix
14	of pedestrian-friendly uses and densities
15	that build upon our unique transit
16	infrastructure.
17	A lot of thought went into the
18	CMX-2.5 commercial mixed-use districts
19	that creates a broader standard than the
20	current one off overlays that currently
21	exist for so many districts that makes it
22	hard for small businesses, neighbors, and
23	even zoning examiners to understand the
24	nuances that exist in each place. I was
25	involved in discussions through PACDC and

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	elsewhere with many commercial corridor
3	managers, and there is strong support
4	across the board.
5	While the new code is not
6	perfect, nothing in life is. And if we
7	let that stop us, we would get nothing
8	done, which is sometimes the public
9	perception of government.
10	There are still some pieces to
11	add such as those pertaining to signage.
12	The new code, like most legislation, has
13	compromises that some may disagree with
14	but were, in fact, the result of hard work
15	among various engaged groups and citizens.
16	Civic design review is a good
17	example of this. While more large
18	projects will have community input to
19	improve outcomes, fewer will end up at the
20	Zoning Board, freeing the Board to decide
21	on projects that really are important and
22	are hardships.
23	We use the example of places
24	like Boston and Seattle that have worked
25	with the development community and

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	neighborhood organizations to develop a
3	process that works for Philadelphia:
4	Putting neighborhoods at the table with
5	developers to work together more
6	collaboratively.

And there's always the option of amending the new code, as we've done too often with the old code, when we recognize a loophole or an unintended consequence of the new code. Certainly Council may find areas in need of tweaking, but the hope is that we can move this already very lengthy process to forward to fruition before this Council is done in 2011.

I would also caution that we do not go through remapping before adopting the new code. This has not happened in other cities, and the process was fine.

In fact, the vast majority of properties will not need any changes once the new code is in place. If a specific block or blocks seem to be out of place in its new designation, it's probable that it needed redoing in its current designation as

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	well. For example, there are some
3	industrial-zoned properties that are
4	clearly residential or commercial today.
5	The simple solution is what is already
6	done today, and that is to rezone those
7	parcels without having to wait for a giant
8	remapping process to occur.
9	And, finally, just to reiterate
10	what many are saying: Let's move the new
11	code forward. We can do it right now, so
12	let's do it right now.
13	Thanks.
14	COUNCIL PRESIDENT VERNA: Thank
15	you very much.
16	Any questions of this witness,
17	or any comments?
18	The Chair recognizes Councilman
19	Green.
20	COUNCILMAN GREEN: Thank you,
21	Madam President.
22	Thanks for your testimony, Andy.
23	I appreciate it.
24	Just for the record, a couple of

things. I don't think you've heard anyone

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	at least who's spoken today suggest that
3	we not pass the code this year, so I'm not
4	sure what your testimony is referring to.
5	Also, with respect to mapping or
6	not remapping, I put forward and
7	Councilman O'Neill and others,
8	Councilwoman Blondell Reynolds-Brown and
9	other people have put forward
10	recommendations, most of which have been
11	accepted by the ZCC work plan group, which
12	do not suggest a remapping before we adopt
13	the code, and that hasn't been a
14	suggestion since the minority report.
15	And I just wanted to clarify
16	that for you.
17	MR. TOY: Thank you.
18	COUNCIL PRESIDENT VERNA: Thank
19	you.
20	Any other questions or comments
21	from members of the committee?
22	(No questions or comments.)
23	COUNCIL PRESIDENT VERNA: Seeing
24	none, thank you.
25	Good morning.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	MR. NEUBER: Hi, how you doing?
3	Madam President and members of Council,
4	good morning. My name's Carl Neuber. I
5	live at 5-1/2 River Road, and I want to
6	express how zoning has not worked for our
7	community.
8	Years ago, the DEP came to the
9	City and said, You need to put in sewer
10	lines. So the City has to comply and put
11	in sewer lines. So they tried to get
12	community meetings together.
13	The civic leader at the time was
14	Tom Lansman. The residents of River Road
15	put out a petition, four pages long, that
16	said they do not want Tom Lansman to
17	represent them. For some reason, City
18	Planning, if you read as the pages go
19	back, said to deal with the civic leader.
20	So, basically, planning happened on River
21	Road without really the people's input
22	down there.
23	I have a map here. The initial
24	survey called for 42 hookups to the
25	existing (indiscernible) down there. As

Τ	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	zoning went along, they started denying
3	people hookups, I included.
4	When this came before you last
5	year, Bill Kramer had stated there's
6	winners and losers in this. I am actually
7	one of the losers. I actually reside in
8	one of the dwellings that is termed
9	"non-residential." I pay my taxes. I am
10	on the river side, where I reside like
11	other people are on the river side, but
12	they've been granted the right to continue
13	to build and live there, but I have not
14	been given that right.
15	My goal is not to point fingers
16	at anyone and call anyone names or
17	anything else. I'm just asking: How
18	could zoning go so wrong so bad?
19	If you look at this map, which I
20	have copies that you could run out there.
21	It states that there was a community
22	meeting 2/20/08. That meeting never
23	happened. So in other words, this from
24	what I understand, this is a master plan
25	with an overlay. This is the first time

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	it's been done. I don't think it's been
3	done correctly.
4	I'm hoping maybe you could help
5	me take another look at this so I come in
6	compliance. I don't want to be laying out
7	there where I'm doing something against
8	the law. I'm not looking at increasing,
9	putting any more structures on the
10	property; I'm not a developer. But I do
11	want to have the ability to remove
12	there's all mobile homes down there to
13	remove it and actually put a structure in
14	that meets the flood plain regulation.
15	But for some reason, I keep getting denied
16	on it.
17	I'm hoping I need your help.
18	Could you please help me. I don't want to
19	make this sound like an OJ case if the
20	glove don't fit, you must acquit. But if
21	it's there, please be fair. (Laughs.)
22	COUNCIL PRESIDENT VERNA: We
23	have a poet.
24	The Chair recognizes Councilman
25	Jones.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCILMAN JONES: I want to
3	thank Mr. Neuber for coming in and sharing
4	with this body some of the intricacies on
5	how zoning impacts people.
6	In the case of River Road, I had
7	a opportunity on several occasions to tour
8	that area. It is unique. When I say
9	"unique," it is very unique.
10	And people have developed over
11	time a lifestyle that where they are
12	one with the river. Whenever there's a
13	rain event on River Road, they know it and
14	have adjusted a lifestyle to it.
15	At the time, through almost a
16	grandfathering, some people were on the
17	hill side of River Road and others
18	developed temporary locations on the river
19	side of River Road.
20	When we had to standardize
21	that and some people don't view
22	progress as other people do; it depends on
23	where you sit and how long you've been
24	sitting there. But \$4 million worth of
25	sewer improvements, in my mind, is

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	progress.
3	But one of the things and
4	where Mr. Neuber was left out was
5	people who had developed dwellings on the
6	river, closest to the river, were not
7	allowed to have connections because it was
8	felt by some that it was dangerous to
9	them. And in providing them that sewer
10	connection, we were kind of allowing them
11	a property right that many people,
12	including the Department of Defense, the
13	Environmental Protection Agency, and
14	others thought should not be there. So in
15	this case, someone who had made
16	substantial improvements to their house is
17	kind of left out.
18	Now, you start getting terms
19	that, you know, us in government are
20	comfortable with, called "the greater
21	good." Well, the greater good may be good
22	to some, but in cases like this, it
23	impedes on the quiet enjoyment of their
24	property.
25	So I understand what has

Τ	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	happened. And somehow, these kinds of
3	exceptions need to be figured out on a
4	case-by-case basis.
5	But I wanted to grab some light
6	or try to shed some light to a lifestyle
7	that people in the use of land sometimes
8	have, and sometimes how they're impacted
9	by overlays in zoning determinations
10	similar to what we did on River Road.
11	But I want to thank him for his
12	continued that he did not move and made
13	a taxpayer's commitment.
14	MR. NEUBER: I'm still in
15	danger's way with not the proper zoning.
16	That is what I'm saying.
17	COUNCILMAN JONES: So it's kind
18	of in a Catch 22.
19	MR. NEUBER: Are other people
20	that are on the road to the river side
21	have been permitted to stay? And, for
22	some reason, it's just my two that are not
23	in there.
24	Now, they claim that my property
25	is listed as one address, and there's four

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	different units there: two on the roadside
3	and two on the riverside.
4	Bill Kramer indicates it's not
5	consistent with current zoning to have it
6	that way, but I have maps here. If you
7	look at the address number 27, there's one
8	address, one tax parcel, and they have
9	about eight structures on one parcel, the
10	same as I.
11	Apparently, some works for them,
12	but it doesn't work for me. I need help,
13	please.
14	COUNCIL PRESIDENT VERNA: Thank
15	you.
16	MR. NEUBER: That basically
17	concludes it.
18	I know that it's a first-time
19	draft. I don't think it's accurate
20	enough. That's why they put erasers on
21	pencils; people make mistakes. I'm hoping
22	maybe this could be fixed.
23	Thank you.
24	COUNCIL PRESIDENT VERNA: Thank
25	you very much.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	MR. McPHERSON: Our next witness
3	is Majeedah Rashid.
4	(Witnesses come forward.)
5	COUNCIL PRESIDENT VERNA: Good
6	morning.
7	MS. RASHID: Good morning. Good
8	morning, everyone. My name is Majeedah
9	Rashid, and I'm the Chief Operating
10	officer for the Nicetown CDC and a member
11	of the Philadelphia Association of CDCs.
12	I want to thank City Council for allowing
13	me the opportunity to testify today.
14	The Nicetown CDC was started in
15	1999 on a mission to establish community
16	economic development initiatives to
17	improve the quality of life for those who
18	live, work, and play in Nicetown and the
19	sounding communities. We have fulfilled
20	our mission with goals and objectives that
21	include community organizing, social
22	service delivery, commercial corridor
23	revitalization, affordable housing
24	development, arts and culture, and land
25	management.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	We started from a grassroots
3	resident-driven perspective, which is
4	still the core of our comprehensive
5	efforts today.
6	Since 2002, we have prioritized
7	and incorporated citizen participation and
8	support with planning and development
9	through our neighborhood advisory
10	committee program. For the past five
11	years, we have contracted with the City to
12	maintain more than 200 vacant lots
13	throughout Nicetown in the northwest
14	section of the City.
15	Currently, we are building
16	Nicetown Court, a \$14.5 million low-income
17	housing tax-credit development scheduled
18	to complete construction this December 20,
19	2011. This has leveraged Nicetown Court
20	II, a \$20 million low-income housing
21	tax-credit project, which is utilizing
22	NSP2 funds and is scheduled for completion
23	in December 2012. Since 2009, the
24	Nicetown CDC has participated with the
25	City's CDC tax credit program in a

9.27.11	COMMIT	TEE O	F TH	E WHO	)LE -	RES.	110459
partne	ership	with	Comc	ast C	Corpo	ratior	ı.

Our engagement and experience with residents and those local businesses that has consistently indicated a need to establish clear zoning rules. The current code is often vague and difficult to understand, which has been a barrier for small businesses interested in opening on our commercial corridor. The same is true for many of our homeowners who want to improve their homes.

The Nicetown CDC has run into
this issue many times over the years in
the planning and predevelopment of smalland large-scale construction projects.

Developers and contractors often need a
variance such as the one we needed for our
current development of Nicetown Court.

In Philadelphia, 40 percent of zoning applicants need a variance, which is more than in any large city. The proposed new zoning code indicates to every developer or homeowner making an improvement to his her property exactly

Τ	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	what is allowed and what is prohibited. I
3	know it would be a lot more effective if
4	we had clear rule that were implemented
5	ahead of time with community input.
6	Believe me, that is a more productive way
7	to ensure good development than all of the
8	work that it would take to stop or change
9	development after it has been approved,
10	not to mention the damage control that you
11	would need to do in the community.
12	The Nicetown CDC is looking
13	forward to the passage of the new zoning
14	code in 2011 and the subsequent remapping
15	of our neighborhood.
16	Nicetown and adjacent
17	communities are transitional and have
18	concerted efforts to improve existing
19	conditions and establish destination
20	points to attract visitors and new
21	businesses. While remapping is very
22	important to this process, we do not want
23	to delay or prohibit critical economic
24	development on our commercial corridors
25	until after it happens.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	The new code will help
3	organizations like the Nicetown CDC
4	continue to ensure that neighborhoods that
5	have left out of the picture for decades
6	will have increased community input and a
7	sustainable future.
8	And in relation to the Zoning
9	Code and nonconforming uses, redevelopment
10	of nonconforming uses will be easier as
11	the new code explicitly allows
12	improvements to nonconforming properties
13	and allows a new nonconforming use on a
14	property that is in the same use category
15	as one that existed on the property within
16	the last three years.
17	Transit-oriented development
18	provisions in the new CMX-2.5 neighborhood
19	commercial mixed-use district will
20	accommodate a mix of active, pedestrian-
21	friendly retail and service uses in
22	neighborhood commercial corridors. And
23	the \$28 million redevelopment of the
24	historic Wayne Junction train station in
25	Nicetown is a perfect example of both of

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	these instances.
3	The new Zoning Code will ensure
4	that the community has a formal role in
5	the development process. The Nicetown CDC
6	also supports this aspect of the new code,
7	which, for the first time, implements a
8	mandate to developers: They must notify
9	and meet with community groups about
10	large-development projects planned in or
11	adjacent to residential areas and projects
12	that do not comply with the Zoning Code.
13	In Nicetown, that is a given,
14	and most developers or those in need of
15	zoning approved come to us, seeking
16	community support. Inquiries are reviewed
17	by the neighborhood advisory committee and
18	the Nicetown CDC and supported only when
19	it coincides with established neighborhood
20	planning in the context of the
21	neighborhood.
22	The Nicetown CDC is currently

The Nicetown CDC is currently completing a neighborhood economic development plan which will incorporate a succession of four previous commercial

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	corridor plans. This is in cooperation
3	with the Department of Commerce, the
4	Philadelphia City Planning Commission, and
5	other departments of the City.
6	That's my testimony. And I
7	thank you again for allowing me the
8	opportunity.
9	COUNCIL PRESIDENT VERNA: Thank
LO	you very much.
L1	Are there any questions or
L2	comments from members of the committee for
L3	this witness?
L4	(No questions or comments.)
L5	COUNCIL PRESIDENT VERNA: Again,
L6	I thank you.
L7	MS. RASHID: Thank you.
L8	COUNCIL PRESIDENT VERNA: Good
L9	morning.
20	MR. McKUEN: Good morning.
21	COUNCIL PRESIDENT VERNA: Please
22	identify yourself for the record.
23	MR. McKUEN: Yes. I'm Lawrence
24	D. McKuen, 28 West Evergreen Avenue,
25	Philadelphia, PA, 19118. I'm a practicing

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	architect, a professor of architecture at
3	Drexel University. I'm representing the
4	Chestnut Hill Community Association today.
5	I am the co-chair of the development
6	review committee there and have, for 18
7	years, been on the land-use planning and
8	zoning committee.
9	I would like to say at the
10	outset I'd like to say, as a design
11	professional, someone who reviews zoning
12	proposals for some period of time and
13	someone who's been to several of the many
14	Zoning Code Commission meetings, I applaud
15	the effort, the result in large part, and
16	I'm we are, as a community association,
17	generally very supportive of the new
18	zoning code.
19	We do have one item where we
20	would like some change to be made, and
<b>∠</b> ∪	
21	that has to do with the civic review
	that has to do with the civic review process. We have an amendment I'd like
21	

The association has many

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	committed and experienced citizens,
3	including dedicated design professionals
4	who are skilled in handling reviews of
5	applications for rezonings and zoning
6	variances. These citizens have, over the
7	course of sixty years, been instrumental
8	in guiding development agreements towards
9	informed and positive outcomes in the
10	large majority of cases and have aided in
11	maintaining the unique character of this
12	community, while responding to
13	opportunities for growth and change.
14	Our review process, which allows
15	for citizen input at local publicly-held
16	res of each development proposal, is a
17	highly efficient and effective process
18	commensurate with Chestnut Hill's status
19	as a National Historic District within the
20	Wissahickon Watershed. It is a system
21	that, over the course of time, has proven
22	to work for us. We are concerned that
23	this process will be lost and, so, wish to
24	submit this proposed amendment for
25	consideration.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	We look forward to many
3	improvements inherent to the new
4	regulations that will be a great benefit
5	to the City. With some simple
6	modifications, we can be a part of that
7	system while not losing what to committed
8	communities would be an ideal outcome.
9	The proposed amendment to Chapter 14-1(c)3
10	reads as follows:
11	"Where a defined neighborhood
12	has a single neighborhood community
13	organization that routinely reviews
14	applications for rezonings and zoning
15	variances pursuant to an established
16	review procedure, provided that the
17	neighborhood community organization
18	registers annually with the Planning
19	Commission, then that neighborhood
20	community organization may apply to the
21	Planning Commission to be recognized as
22	and to function as the primary registered
23	community organization in that defined
24	neighborhood.
25	"The primary neighborhood

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	community organization's established
3	reviewed procedures shall apply in lieu of
4	the procedures set forth in Chapter
5	14-303, provided that the review process
6	conducted by the primary registered
7	community organization shall comply with
8	the functionally equivalent minimum
9	requirements set forth in Chapter 14-303.
10	"The primary neighborhood
11	community organization's review process
12	may include requiring an applicant's
13	attendance at regularly scheduled meetings
14	of the primary neighborhood community
15	organization and participation in
16	constructive negotiations with that
17	neighborhood community organization, all
18	of which may extend beyond the minimum
19	45-day period."
20	Our process actually provides in
21	a one-month-and-nine-day period from the
22	time of the application is published in
23	the newspaper, which is a very important
24	part for us, allows us to review that
25	proposal.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	The issue for us in the initial
3	part of it is that applications come into
4	the community office at any time during
5	the month and then are scheduled to start
6	at the Development Review Committee, which
7	is on the third Tuesday of any given
8	month. By the fourth Thursday of the
9	following month, it's possible in our
10	process that the applicant will have had
11	his or her application approved by the
12	board and a letter sent on to the ZBA.
13	It is not necessarily our it
14	is the intention of this to then dovetail
15	in with the at the end of the process
16	in our through our review back to
17	follow then the what continues on in
18	the current proposed Zoning Code.
19	But that's our amendment.
20	Thank you very much.
21	COUNCIL PRESIDENT VERNA: Thank
22	you.
23	The Chair recognizes Councilman
24	Green.
25	COUNCILMAN GREEN: Thank you.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	And thank you for your
3	testimony.
4	I just have you there are
5	a lot of community organizations of the
6	Crosstown Coalition which, you know,
7	includes a number of very organized
8	neighborhoods with specific review
9	processes.
10	MR. McKUEN: Right.
11	COUNCILMAN GREEN: And I'm just
12	curious as to whether or not you've
13	approached them with a proposal with
14	this proposal and what the reaction was to
15	it, because they have all as far as I
16	know, they have basically thought that the
17	45 days gave their groups enough time to
18	go through the process that they normally
19	and currently go through.
20	MR. McKUEN: Well, we have
21	actually attempted to and we have had
22	several conversations since we're just
23	on the other side of August and vacations,
24	we haven't had a lot of time, since we've
25	really seen that this was going to come

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	before Council, to discuss it with them.
3	I think our I think we've
4	seen that recently, there are some issues
5	that have required longer than a single
6	cycle through our review process.
7	The other thing I guess I'd say
8	is that to the extent that our historic
9	district is outside Center City, where I
10	think a lot of the Crosstown Coalition
11	neighborhoods are in Center City and right
12	near there, conditions sometimes in our
13	community are a little different than in
14	the and the context is a little
15	different than what is available or what
16	is typical in Center City.
17	I think as I said, given that
18	applications come into our process and
19	everything is regularly scheduled and
20	regularly publicized in our newspaper so
21	that everyone can come to attend, it's
22	just possible in that 45-day period that,
23	depending on when an application came in,

it may -- we may, just to do the minimum

process, be beyond the 45 days.

24

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCILMAN GREEN: I understand
3	your testimony. I just was curious as to
4	whether or not the
5	(Indiscernible; parties talking
6	over each other.)
7	MR. McKUEN: The community
8	association actually in this process acts
9	in concert with the Business Association,
10	the Historical Society, and the Friends of
11	the Wissahickon on a as-needed basis. So
12	it is a group that provides a
13	comprehensive review of each development
14	proposal, whether it's an institution, a
15	business owner, or a resident.
16	COUNCILMAN GREEN: Thank you.
17	COUNCIL PRESIDENT VERNA: The
18	Chair recognizes Councilwoman Tasco.
19	COUNCILWOMAN TASCO: Thank you,
20	Madam President.
21	I have a question for Eva
22	Gladstein, if you would call her back to
23	the table. Eva?
24	(Ms. Gladstein returns to
25	witness table.)

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCILWOMAN TASCO: Thank you.
3	MS. GLADSTEIN: Sure.
4	COUNCILWOMAN TASCO: His
5	testimony raises the concerns for me in
6	terms of the recognized community
7	organization.
8	Suppose there are two or three
9	registered community organizations in an
10	area; which one will be recognized? Are
11	you saying the community should have one,
12	or could be there several? And then who
13	will you listen to?
14	MS. GLADSTEIN: I have not seen
15	a written copy of the testimony, though I
16	have had discussions with members of the
17	association, so I'm going to base my
18	comments on
19	(Mr. McKuen hands document to
20	Ms. Gladstein.)
21	MS. GLADSTEIN: Thank you. I'm
22	not going to read it this minute.
23	This suggestion was one that we
24	actually thought about and considered well
25	over a year ago because there are

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	neighborhoods with multiple community
3	organizations, and there was some
4	discussion about whether or not one group
5	should be considered the primary group and
6	have, for example, the responsibility to
7	convene the meeting or to notify the other
8	groups.
9	In the end, we felt that was
10	untenable for a variety of reasons. We
11	felt that the City, the Administration,
12	and the Planning Commission should not be
13	in the position of deciding which group
14	which group's voice was better or should
15	be listened to as compared to other
16	groups.
17	And we also felt that a group's
18	ability and capacity changes over time.
19	So some groups that are very experienced
20	might lose capacity, some groups that are
21	newer and less organized might increase
22	their capacity so that we couldn't
23	determine at any one point which group
24	should have a special designation.
25	And we also felt that we

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	couldn't necessarily hold them accountable
3	in terms of whatever activities they might
4	be responsible for with relationship to
5	the other group.
6	So that's a long way of saying
7	that we felt uncomfortable making a
8	decision about registered community
9	organizations and any organizations that
10	would fit the regulations as are
11	promulgated would be under our proposal
12	would be recognized and would have the
13	same rights.
14	Our proposals do suggest that
15	the groups, if there are multiple groups,
16	that they would need to coordinate the
17	meeting time so that the developer would
18	not have to travel to various places for
19	the meeting, but that they could each
20	document what their position is on the
21	project.
22	COUNCILWOMAN TASCO: Okay.
23	Thank you very much.
24	MR. McKUEN: Can I respond to
25	that?

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	COUNCIL PRESIDENT VERNA: Thank
3	you very much.
4	COUNCILWOMAN TASCO: Thank you.
5	MR. McPHERSON: Our next panel
6	is: Greg Moses, James Harris, and Lillian
7	Davis.
8	(Witnesses come forward.)
9	COUNCIL PRESIDENT VERNA: Good
10	morning, Greg. Nice seeing you.
11	MR. MOSES: Good morning.
12	COUNCIL PRESIDENT VERNA: Did
13	you want to be identified first?
14	MR. MOSES: We'll we want to
15	start with Mr. Harris and then Mrs. Davis,
16	then
17	COUNCIL PRESIDENT VERNA: Okay,
18	fine.
19	Mr. Harris, please identify
20	yourself for the record and proceed with
21	your testimony.
22	MR. HARRIS: Yes. Honorable
23	Anna Verna?
24	COUNCIL PRESIDENT VERNA: Yes.
25	MR. HARRIS: My name is James

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Harris, and I'm Assistant Director of
3	Southwest Aid, and I've been in that
4	capacity for the past 15 years.
5	And my concern today is that
6	facility that's being applicated [sic] in
7	our area. We want to show some concerns
8	why we think it would be a detriment to
9	our community, so I have some things that
10	I want to inject as to why I think it
11	would be so.
12	So as the community leader in
13	Southwest Philadelphia, I am writing to
14	alert you to an aspect of the draft Zoning
15	Code of which you might not be aware. The
16	proposed elimination of the longstanding
17	rule that prisoner facilities be located
18	more than 500 feet from home. As you
19	probably know, the current Zoning Code
20	prohibits regulated use from locating
21	within 500 feet of residential
22	neighborhood.
23	There are a number of different
24	types of regulated uses, and a prison is
25	one of them. So under the current code,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	there is a 500 buffer between prisons and
3	homes.
4	For years, the Administration
5	has been promoting so-called prisoner
6	reentry facilities, which, in addition to
7	accommodating prisoners on their way out
8	of prison, also includes day reporting and
9	the housing of offenders awaiting bail.
10	Sentencing of a transfer to
11	state prison. Under the current Zoning
12	Code, this type of facility is probably
13	considered a prison and is, therefore,
14	prohibited from being 500 feet of a
15	residential neighborhood.
16	The draft Zoning Code City
17	Council is currently considering enacting
18	a new zoning code. We support rezoning,
19	we support zoning reform. However, in the
20	direction of Councilperson Jannie
21	Blackwell, the new draft code contains a
22	provision at 14601 that completely
23	reverses current policy on private prisons
24	by creating a new category called "reentry
25	facilities" not subject to the 500-foot

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	buffer zone.
3	These reentering facilities
4	should be allowed an exception to the
5	districts formerly known as L-1, L-2, L-3,
6	L-4, and $L-5$ for industrial.
7	On page 6, paragraph 2, that is
8	the changes that we're basically concerned
9	about, because this is a way of not having
10	to honor the code law that's been on the
11	books for a long time.
12	Now, if this is changed, it's
13	not going to help our community, you know.
14	It's going to give you the opportunity to
15	bypass the 500-foot code that has been on
16	those books for a long time.
17	Now, this is our greatest
18	concern. And when I think about the fact
19	you know, I've been in my opinion
20	neighborhood since 1984. Now, anything
21	that concerns a prison is going to put my
22	community in detriment.
23	Now, for a long time, I have
24	considered and tried to do everything I
25	could for my community, but prisoners

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	don't do anything for a community, they
3	don't do anything for a community.
4	The thing about it is, if
5	there's a prison located in any area,
6	other businesses are not going to come
7	into that area. And that is our greatest
8	concern, because whatever happens with our
9	properties, we're going to suffer the
10	consequences. And that's for sure.
11	You know, I have been wearing
12	this shirt for a long time, and I wanted
13	to do everything that I possibly can to
14	make sure my community does not suffer
15	anything that's going to be a detriment to
16	their their concerns would be they're
17	being able to, you know, if the provident
18	law is injected, the next is going to go
19	away. And the thing about it is, they're
20	not going to some of 'em are not going
21	to be able to survive.
22	And I always consider the fact
23	that, you know, a prison to me I'm
24	going to give you a typical example. You
25	know, if you have a prison and you inject

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	it into any area, it's going to be like
3	putting a cat in a room full of rats; they
4	going to scatter. And if there is
5	businesses if you put a conducive
6	business there that's going to make money,
7	other businesses are going to come to that
8	area because they see the potential of
9	your being able to make some additional
10	money because of that business.
11	But anything other than that,
12	you going to hey, it's going to be just
13	like a plague. They going to see you,
14	they know what is there, and they're not
15	going to come into that area.
16	We have colleges that have come
17	from from particularly one college,
18	Philadelphia College of Pharmacy and
19	Science, they have come all the way to
20	46th and Woodland Avenue; that's very near
21	the area where the prison site is being
22	proposed.
23	Now, if you put anything there,
24	that college is not going to come any
25	further. And I wouldn't blame them

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	because this is not going to be conducive
3	to what they want, you know. And it's
4	their proposal, you know.

So I -- that is my greatest

concern. We want you to think about this

very -- we also submitted some letters to

other Councilmembers, and we want you to

be concerned about -- Hey, it might not be

you today, but it might be you next. You

might be caught in the crosshairs. So

always be aware of the fact that, hey, it

didn't happen now but it could happen

later.

So I want you to make sure that we -- you know, we also want to also think about the fact that, you know, in my neighborhood, for the past few years, we have had many entities that have come in there that has been conducive to our neighborhood. We had a million-dollar church, four, five years ago. We have a charter school that's a multi-million dollar school. We have a proposed site for another million-dollar church, and we

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	have also have another site located a
3	block away for the Cambodians.
4	We went and we put the effort to
5	go down there to sanction these businesses
6	because they were conducive. We also had
7	to fight other businesses that attempted
8	to come inside our neighborhood mainly
9	a paint shop and, just a month ago, a auto
10	repair shop.
11	Now, I'm always willing to do
12	what I can for my neighborhood. And the
13	thing that hurts me the most is when I see
14	something that's coming in there,
15	attempting to come in there, that's going
16	to bring my neighborhood down and create
17	hardship for my constituents.
18	I'm also a committee person;
19	I've been a committee person for the last
20	eleven years. Now, I want to say to
21	myself, you know, when I put this shirt or
22	and I come forth, I want my constituents
23	to know that I'm ready to fight the battle

for them. And I want them to understand

that we do what we can do and we try to

24

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	keep our neighborhoods safe from harm.
3	And that's my great concern today.
4	And I appreciate your listening,
5	and I hope some understanding will be
6	injected.
7	Thank you very much.
8	COUNCIL PRESIDENT VERNA: Thank
9	you, Mr. Harris, and thank you
LO	(Applause.)
L1	COUNCIL PRESIDENT VERNA: Thank
L2	you for all the work you do in the
L3	community.
L4	MR. HARRIS: Thank you.
L5	COUNCIL PRESIDENT VERNA: And
L6	for the many years you've been doing it.
L7	MS. DAVIS: Thank you.
L8	COUNCIL PRESIDENT VERNA: We're
L9	very appreciative.
20	Now we'll recognize the very
21	pretty Lillian Davis next.
22	MS. DAVIS: Yes. Good morning,
23	everybody.
24	I just want to thank you for
25	having me and giving me the opportunity to

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	be able to speak. This is my first time.
3	I'm not a bit nervous, but this is my
4	first time. And there are some things
5	that I have, you know, been wanting to
6	say, and this is my opportunity.
7	I do live in the southwest area
8	of the so-called prison system that they
9	trying to get there. And I'm it's not
10	a good thing to know what's going on in
11	our area. There's many of us, you know,
12	don't like it, and I don't. And I've been
13	there for almost 40 years, right here in
14	my home, and I raised two children here.
15	And I I it was a great place. And
16	to us now, it's still a great place. And
17	we want to keep our community, and I agree
18	with Mr. Harris, as best as we can keep
19	it.
20	Due to this time, the situation

of things going on, we need to keep our community the best we can. We have a lot of old peoples in the community, young people, children, and we need to look out for them.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	I'm old myself. And one day
3	I'm speaking now, but one day I might not
4	be able to say what I'm saying. And I'm
5	speaking for the community, not just for
6	me. And I do thank God for, you know,
7	helping us this far.
8	I do give a lot of great thanks
9	to Mr. Moses that, you know, did a great
10	job in the community that's helping us to
11	get where we are. He fought, he worked
12	hard. We're standing by him to do the
13	best that we can in helping him.
14	So there's a few questions that
15	I really want to ask here. Yes, and we do
16	have people here that's holding signs I
17	don't want to leave out nobody, because
18	we're here instead of our community. And
19	I do want to thank them for being here.
20	And oh, boy, it looks good back in back of
21	me. I thank God for that, you know.
22	(Applause.)
23	MS. DAVIS: And we want to stand
24	up for our people. And as I said before,
25	we need to speak with I'd like to just

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	direct this question to Mrs. Blackwell
3	COUNCIL PRESIDENT VERNA: No,
4	no, I'm sorry.
5	MS. DAVIS: the Councilwoman.
6	COUNCIL PRESIDENT VERNA: I'm
7	sorry.
8	MS. DAVIS: You can't do that?
9	COUNCIL PRESIDENT VERNA: We
10	don't allow that.
11	MS. DAVIS: All right.
12	COUNCIL PRESIDENT VERNA: You
13	can make your statements.
14	MS. DAVIS: Okay, no problem.
15	COUNCIL PRESIDENT VERNA: Thank
16	you.
17	MS. DAVIS: I'm willing to
18	I'm an obedient person and I want to be
19	obedient.
20	But what I really wanted to say
21	is there are I just want to read this
22	little note here, this letter, and the
23	reason why we don't want a prison, a
24	halfway house in our community.
25	In (indiscernible) California,

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	the low-income workers found themselves
3	poor after a new person after a new
4	prison opened in 1989 because rent
5	increased up 25 percent, 35 percent during
6	construction, and did not go down after
7	the building crew left town.
8	The decline in the house prices
9	threatened the security of longtime
10	homeowners, often low-income or elderly
11	residents. When the value of their
12	housing decline so does their nest egg,
13	and you know what that is.
14	Prison halfway houses produce
15	nothing, and they buy very little from
16	local economies. Prisons use water, lots
17	of it. You put water in a prison you
18	put you put water in a prison, you get
19	sewage.
20	A prison makes great demands on
21	infrastructure but does not necessarily
22	pay for them. The community gets stuck
23	with the expense of roads, water, waste
24	treatment, sewage, streetlights, and
25	traffic and cops. If these prisons are so

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	great, why isn't there one in the Bala
3	Cynwyd area?
4	Nothing naturally gravitates
5	towards the prison. There is no related
6	industrials that will set up a shop at the
7	edge of a prison the way that various
8	kinds of experts such as taxes, advisors,
9	mechanics, or printers or eateries or
10	other specialists clustered around our
11	kind of industrials.
12	And as as I stated, we want
13	you to look into this thing a little
14	closely. We are old people that lives in
15	the community. We struggled down through
16	the years to have a property. We worked
17	hard. Snow, ice, rain, winter cold. We
18	did this to have a decent place to live
19	where we got where we are now, up in age.
20	And we're looking forward to that. But we
21	cannot be comfortable with a prison a few
22	blocks down from our homes.
23	It's not right, it's not right.
24	You don't take advantage of old people
25	like this. This is our community; we made

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	the community. So why do we have to
3	suffer for what these prisoners, which has
4	broke the law, did what they shouldn't
5	have done. We are living here. Why
6	should we have to suffer for what they
7	did. It's not right, it's definitely not
8	right.
9	It's going to be a time when
10	you're not going to be able to walk out
11	your door. It's going to be a time when
12	you got to keep your windows closed at all
13	times. You can't take the bus or trolley
14	or walk a block or two blocks to get the
15	trolley to go and take care of your
16	obligations.
17	This should be looked into very
18	closely.
19	(Audience member speaks out of
20	turn.)
21	COUNCIL PRESIDENT VERNA: Thank
22	you.
23	I'm sorry. We if you want to
24	speak, you'll come up to the microphone,
25	but do not disrupt the hearing, please.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	Thank you very much.
3	Greg?
4	MR. MOSES: And, once again,
5	good morning good afternoon to the
6	Council.
7	Just a couple of short things
8	really.
9	One, the what Sister Davis
10	was referring to when she said they were
11	incorrect in what they did, she was
12	referring to the Zoning Board of
13	Adjustment when they made their decision
14	to approve.
15	COUNCIL PRESIDENT VERNA: They
16	took their time in making their decision.
17	MR. MOSES: Right. And, you
18	know, and so forth and so on.
19	The other part that we really,
20	really are focused on is the part in how
21	the construction of the new Zoning Code is
22	going to go. We found in there that
23	Councilwoman Blackwell has a paragraph in
24	there referring to reentry, okay? I
25	believe it's on page 6, paragraph 2.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	That troubled us very, very
3	highly because and that's the only
4	thing in there that concerned that. That
5	troubled us very, very much because, there
6	again, that was a deviation away from what
7	we believe the Zoning Code is supposed to
8	be for.
9	The Zoning Code is supposed to
10	be here to help the people of the
11	community, all right? and the people that
12	live here. And we felt as though that
13	clearly was a statement or clearly was
14	an indication of where you're saying no,
15	you know, this you know, you don't have
16	to worry about the 500-foot rule that has
17	been on the books by the Licenses and
18	Inspections for many, many years. And
19	that paragraph was speaking of just, you
20	know, ignoring that and not having to
21	adhere to that at all.
22	We felt that was incorrect, that
23	was a mistake. We know mistakes do
24	happen. And, you know, we would ask that,

you know, be either withdrawn or

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	overlooked when you're drawing up your
3	City Council the new City Council rules
4	for the zoning.
5	The last thing I will leave
6	it right here and say is that, you know,
7	as you see, you see a number of people
8	here with us. And there are many, many,
9	many more. There are a number of groups
10	that are with us, okay? We are actually
11	called the Southwest Coalition of
12	Community Groups, and that consists of at
13	least no less than twelve groups, okay?
14	And we thank them all for being here today
15	too and for helping us as well.
16	That being said, I'll leave it
17	there and open for any questions.
18	COUNCIL PRESIDENT VERNA: What
19	is the status of the appeal that the
20	community has made?
21	MR. MOSES: Okay, the appeal,
22	its status, we're supposed to have it, I
23	believe it's on October the 12th.
24	COUNCIL PRESIDENT VERNA: Thank
25	you.

1	9.27.11 COMMITTEE OF THE WHOLE - RES. 110459
2	MR. MOSES: Right. That's
3	when in other words, it went into
4	waiting, and the hearing itself is
5	supposed to be October the 12th, before
6	Judge Idy Fox.
7	COUNCIL PRESIDENT VERNA: Very
8	good. Thank you.
9	Are there any questions or
10	comments from members of the committee?
11	(No questions or comments.)
12	COUNCIL PRESIDENT VERNA: Thank
13	you all very much for coming in. We
14	appreciate all that you do for the
15	community.
16	MR. MOSES: Thank you.
17	COUNCIL PRESIDENT VERNA: Thank
18	you so much.
19	MR. HARRIS: Thank you so much.
20	MR. MOSES: Thank you very much.
21	COUNCIL PRESIDENT VERNA: This
22	will conclude our hearing.
23	And, again, I thank you all for
24	your participation and your interest.
25	Thank you again. Have a good day.

1	9.27.11	COMM	ITTEE	OF	THE	WHO	LE -	RES.	1104	59
2			(Proc	eed	ings	end	at	12:10	p.m.	)
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1	CERTIFICATE
2	
3	I HEREBY CERTIFY that the
4	proceedings of the City of Philadelphia Council
5	Committee of the Whole are contained fully and
6	accurately in the stenographic notes taken by
7	me on Tuesday, September 27, 2011, and that
8	this is a true and correct statement of same.
9	
10	
11	
12	
	JOSEPHINE CARDILLO
13	Registered Professional Reporter
14	
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20	(The foregoing certification of
21	this transcript does not apply to any
22	reproduction of the same by any means, unless
23	under the direct control and/or supervision of
24	the certifying reporter.)

## City of Philadelphia Recessed Public Hearing Notice

The Committee of the Whole of the Council of the City of Philadelphia held a Public Hearing on Wednesday, September 14, 2011, and recessed the public hearing until Tuesday, September 27, 2011 at 10:00 AM, in Room 400, City Hall, to hear further testimony on the following:

110459 Resolution authorizing the Committee of the Whole to hold public hearings to review the Zoning Code Proposals of the Zoning Code Commission.

Immediately following the public hearing, a meeting of the Committee of the Whole, open to the public, will be held to consider the action to be taken on the above listed item.

Copies of the foregoing item are available in the Office of the Chief Clerk of the Council, Room 402, City Hall.

## City of Philadelphia



## Council of the City of Philadelphia Office of the Chief Clerk Room 402, City Hall Philadelphia

(Resolution No. 110459)

## RESOLUTION

Authorizing the Committee of the Whole to hold public hearings to review the Zoning Code Proposals of the Zoning Code Commission.

WHEREAS, In May 2007, the Philadelphia voters overwhelmingly approved an amendment to the City of Philadelphia Home Rule Charter to create a Zoning Code Commission ("Commission") to propose reforms to modernize Philadelphia's outdated and complex zoning code;

WHEREAS, Under Home Rule Charter Section 4-1300(a)(1), the Commission has been charged to, among other things: "conduct a comprehensive analysis of and make recommendations regarding reforms to the Philadelphia Zoning Code";

WHEREAS, The Commission has been guided by the following goals set forth in Home Rule Charter Section 4-1300(a)(1): "Philadelphia's Zoning Code should be consistent and easy to understand, should help shape future construction and development, and should enhance and improve Philadelphia's development approval process while encouraging positive development and protecting the character of Philadelphia's neighborhoods";

WHEREAS, In the course of its work, the Commission has held 46 public meetings, two public hearings in City Council chambers, 36 community-based meetings, seven Stakeholder X-Changes, and two public meetings to discuss why the Commission adopted, rejected, or modified a group's proposal; attended dozens of community meetings where it has explained the Commission's work and possible changes to the Philadelphia Zoning Code; and has received hundreds of comments from members of the public about proposed changes to the Zoning Code;

WHEREAS, The Commission has interviewed 125 professional zoning code users and surveyed nearly 2,000 individuals on components of the proposed new zoning code;

## City of Philadelphia

RESOLUTION NO. 110459 continued

WHEREAS, Over the past 24 months the Commission has released for public review, and received public comment upon a number of documents concerning the existing zoning code and drafts of the proposed new zoning code, including:

Analysis of the Current Zoning Code

**Best Practices Report** 

Recommendations for the New Zoning Code

Module 1 - Administration and Procedures

Module 2 – Districts and Uses

Module 3 - Development Standards

Consolidated Draft

Referral Draft

Referral Draft version 2

**Draft Preliminary Report** 

Preliminary Report;

WHEREAS, Section 4-1300(b) of the Home Rule Charter requires that by a date certain, "the Commission shall by a vote of two-thirds of all members of the Commission adopt a written preliminary report containing specific recommendations solely related to proposed changes to the Philadelphia Zoning Code, including drafts of all legislation required to implement the Zoning Code Proposals (the Preliminary Report), and recommendations, including a timetable and specific milestones, on how to proceed with a comprehensive revision of the City's zoning maps (Zoning Map Revision Plan)";

WHEREAS, On May 6, 2010, Council passed Resolution No.100332, which extended the deadline for the Commission to submit its preliminary report until June 30, 2011;

WHEREAS, On March 2, 2011, the Commission voted to approve a "Draft Preliminary Report" containing, among other things, a proposed new zoning code, and to seek further public comment about the proposed new zoning code;

WHEREAS, Since March 2, 2011, the Commission has further revised the draft new zoning code based on its meetings with interested groups and additional comments it has received regarding the proposed new zoning code;

WHEREAS, On May 11, 2011 the Commission adopted a written Preliminary Report by a vote of 22 of its members and a Minority Report by a vote of 9 Commission members. Exhibit A to this resolution sets forth the Zoning Code Proposals and drafts of legislation required to implement the Zoning Code Proposals. Exhibit B to this resolution sets forth the "Zoning Map Revision Plan" consisting of recommendations, including a timetable and specific milestones, on how to proceed with a comprehensive revision of the City's zoning maps; an outline of regulations that will be required to administer the

## City of Philadelphia

RESOLUTION NO. 110459 continued

CERTIFICATION: This is a true and correct copy of the original Resolution, Adopted by the Council of the City of Philadelphia on the second of June, 2011.

Anna C. Verna
PRESIDENT OF THE COUNCIL

Michael A. Decker CHIEF CLERK OF THE COUNCIL

Introduced by: Councilmember DiCicco

Sponsored by: Councilmember DiCicco



## **Public Notice**

Notice in accordance with Act 537 Section 71.53(d)(6) is hereby given to the residents of the City of Philadelphia of a proposed sewer project requiring an amendment to the Act 537 Plan of the City of Philadelphia. The proposed River Road Sewer System Project would serve 42 existing dwelling units along River Road in the Shawmont section of the City. Anticipated peak daily flow for the system would be approximately 50,000 gallons per day. Sewage will be conveyed to the nearest public sewer in Nixon Street and flow via the gravity collection system to the Manayunk Interceptor. The City has worked in cooperation with the PADEP and has included this project as part of the connection management plan for the interceptor.

The Sewage Facilities Planning Module can be reviewed during normal business hours at:

Free Library of Philadelphia-Andorra Branch 705 E. Cathedral Road Philadelphia, PA 19128-2106

Philadelphia Water Department ARAMARK Tower, 2<sup>nd</sup> Floor 1101 Market Street Philadelphia, PA 19107

Comments from the public regarding the proposed project will be accepted at the same address for a period of thirty (30) calendar days from the first day of publication of this notice.

1 1

## Witness List - Resolution No. 110459

#### Panel 1

Alan Greenberger, Deputy Mayor Eva Gladstein, Executive Director ZCC

#### Panel 2

Michael Sklaroff, Ballard Spahr

#### Panel 3

Madeline Shikomba, North of Washington Ave Coalition Sylvia Okechukwu, Logan CDC Magali Larson, Woodland Terrace Homeowners Assoc.

#### Panel 4

Celeste Hardester, Chestnut Hill Community Assn Carl Neuber Andy Toy

#### Panel 5

Janet Milkman, Delaware Valley Green Bldg. Council Majeedah A. Rashid, Nicetown CDC

# Testimony to City Council Committee of the Whole Regarding Resolution # 110459, The Reform of Philadelphia's Zoning Code

September 27, 2011

Good morning Council President Verna and members of City Council. My name is Andrew Toy and I am here as a Member of the Philadelphia Association of Community Development Corporations, PACDC, also as a former Commissioner on the Zoning Code Commission for three years and currently working with minority and commercial corridor businesses at The Enterprise Center. Thank you for the opportunity to speak today about the new Code and the need to move forward to advance Philadelphia.

As you all are aware, our current Zoning Code has been band-aided and amended so many times that it is often confusing to both potential developers and to residents who are interested in preserving and promoting a high quality of life. We have an overload of cases going to the Zoning Board unnecessarily relative to all of our peer cities.

The Commission was charged by the citizens of Philadelphia, who overwhelmingly voted for Zoning reform in 2007, to bring Philadelphia's Zoning Code into the 21st Century. Our stated goals were to make the Code easier to understand, improve our City's planning process, promote positive sustainable development that would grow our tax base and population and preserve the character of our neighborhoods. I believe the new Code does all of these and the time is right for City Council to move this process forward.

There is so much good in the new Code that it would be a shame to fail to pass it this year and have to start anew with a new Council next year. The new Code has literally taken years of work, combining the most open and engaging community input process with great expertise from Philadelphia and around the country. I personally attended more than a dozen meetings in communities across the City. That input is represented in the new Code. You will not hear from the vast majority who are satisfied that we are on the right track. But I guarantee they will be very disappointed if you do not act to move it forward.

Working with minority and neighborhood small businesses in commercial corridors across the City has given me a keen appreciation for the difficulties in starting and running a successful business in Philadelphia. I see this at The Enterprise Center and while at LISC working to build neighborhood corridors as assets and anchors within their communities. The new Code will help us to accomplish this by encouraging a good mix of pedestrian friendly uses and densities that build upon our unique transit infrastructure. A lot of thought went into the CMX-2.5 Commercial Mixed-Use Districts that creates a broader standard than the current one-off overlays that currently exist for so many Districts that it makes it hard for small businesses, neighbors and even Zoning Examiners to understand the nuances in each place. I was involved in discussions through PACDC and elsewhere with many Commercial Corridor Managers and there is strong support for this approach.

While the new Code is not perfect, nothing in life is and if we let that stop us we would get nothing done, which is sometimes the public perception of government. There are still some pieces to add, such as those pertaining to signage. The new Code, like most legislation, has compromises that some may disagree with, but were in fact the result of hard work among various engaged groups and citizens. Civic Design Review is a good example of this. While more large projects will have community input to improve outcomes, fewer will end up at the Zoning Board, freeing the Board to decide on projects that really are hardships. We used the examples of places like Boston and Seattle and worked with the development community and neighborhood organizations to develop a process that works for Philadelphia, putting neighborhoods at the table with developers to work together more collaboratively. And there is always the option of amending the new Code as we've done too often with the old Code when we recognize a loophole or unintended consequence.

Certainly, Council may find areas in need of tweaking, but the hope is that we can move this already very lengthy process forward to fruition before this Council is done in 2011. I would also caution that we not go through remapping before adopting the new Code. This has not happened in other cities and the process was fine. In fact, the vast majority of properties will not need any changes once the new Code is in place. If a specific block or blocks seems out of place in its new designation it is quite possible that it needed rezoning in its current designation too. For example, there are some Industrially zoned properties that are clearly residential or commercial today. The simple solution is what is already done today and that is to rezone those parcels without having to wait for a giant 4-5 year remapping process to occur.

Finally, to reiterate what many are saying: Let's move the new Code forward, we can do it <u>right</u> now and let's do it <u>Right Now</u>. Thank you.

# Southwest Coalition of Community Neighborhoods 5634 Elmwood Avenue, Philadelphia, PA 19143

Dear Councilperson:

September 27, 2011

As a community leader in Southwest Philadelphia, I am writing to alert you to an aspect of the draft Zoning Code of which you might not be aware: the proposed elimination of the longstanding rule that prisoner facilities be located more than 500 feet from homes.

<u>Background</u>: As you probably know, the current Zoning Code prohibits Regulated Uses from locating within 500-feet of a residential neighborhood. There are a number of different types of Regulated Uses and a prison is one of them. So under the current code, there is a 500-foot buffer between prisons and homes.

For years, the Administration has been promoting so-called "prisoner reentry facilities," which, in addition to accommodating prisoners on their way out of prison, also includes day-reporting and the housing of offenders awaiting bail, sentencing or a transfer to state prison. Under the current Zoning Code, this type of facility is properly considered a "prison" and is therefore prohibited from being within 500 feet of a residential neighborhood.

The Draft Zoning Code: City Council is currently considering enacting a new Zoning Code. We support zoning reform. However, at the direction of Councilperson Jannie Blackwell, the new draft code contains a provision (at 14-601(4)(i)) that completely reverses current policy on private prisons by creating a new use category called "Re-entry Facilities," not subject to the 500-foot buffer. These Re-entry Facilities would be allowed by special exception in the districts formerly known as: L-1, L-2, L-3, L-4, L-5, Port Industrial, LR.

Implications for Every Councilmanic District: For years, we in Southwest Philadelphia have been fighting the development of this type of private prison proposed for 5213 Grays Avenue -- specifically for 400 offenders -- which the Zoning Code prohibits because the property is within 500 feet of homes. We have collected a petition of approximately 3,500 people opposed to this prison. This legislative change could doom our efforts.

We suggest that this issue could come to your district. Specifically, if your district has L-1, L-2, L-3, L-4, L-5, Port Industrial or LR areas within 500 feet of a residential area, then a private prison would be allowed in such areas – unless Council directs the Zoning Code Commission to delete this major change from the draft Code.

Please change this provision before enacting the new Zoning Code. We are not against prisoner reentry facilities but they should not be near residential communities. There are other places in the City that would not endanger residents.

Very truly yours,

Gregory Moses
Director of Southwest Association for Involvement and Development
5634 Elmwood Avenue, Philadelphia, PA 19143
215-729-2986
(Member of Southwest Coalition of Community Neighborhoods)

#### CHESTNUT HILL COMMUNITY ASSOCIATION



serving the community for more than 60 years

8434 Germantown Avenue • Philadelphia, PA 19118 215-248-8810 voice • 215-248-8814 fax www.chestnuthill.org

#### **Proposed Amendment**

#### From Chestnut Hill Community Association

9/26/2011

#### AMENDMENT TO CHAPTER 14-(1)(c)(c-3)

Where a defined neighborhood has a single neighborhood community organization that routinely reviews applications for re-zonings and zoning variances pursuant to an established review procedure, provided that the neighbor community organization registers annually with the Commission, then that neighborhood community organization may apply to the Planning Commission to be recognized as and to function as the primary registered community organization in that defined neighborhood. The primary neighborhood community organization's established review procedures shall apply in lieu of the procedures set forth in Chapter 14-303, provided that the review process conducted by the primary registered community organization shall comply with the functional equivalent minimum requirements set forth in Chapter 14-303. The primary neighborhood community organization's review process may include requiring an applicant's attendance at regularly scheduled meetings of the primary neighborhood community organization and participation in constructive negotiations with the primary neighborhood community organization, all of which may extend beyond the minimum 45-day time period.

Jackbe

Tuesday, March 28, 2006

We the residents of River Rd/ residents of Shawmont Valley Civic Association do not want to be represented by Tom Lansmann, current President of this Association.

**NAME ADDRESS** 50 River Rd. 220 River Rd. 23 River Rd SA RIVER Rd 5B River Rd 5B River Rd 7820 NITON Sheet 1900 Nixoustert 22/2 River Rd. 221/2 River Rd. 24 RIVER Rd. 24 River rd. 234 River Rel 6 River Road

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**NAME** 

**ADDRESS** 

Zane Cleveland 2B Aver Rd A-ful Nine 32 River Rol Mary Walker 32 River Rol

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Tuesday, March 28, 2006

We the residents of River Rd/ residents of Shawmont Valley Civic Association do not want to be represented by Tom Lansmann, current President of this Association.

NAME

O TO BE COMM

Ja Onla

**ADDRESS** 

6 River Rd

7(41 NIXW ST.

We the undersigned support Carl Michael Neuber in replacing the existing 2 residences on his property at 5 ½ River Road (or aka 5.5 River Road) in keeping with his accorded rights for the existing zoning of R-5. These two replacement dwellings are proposed for the River Side Of River Road between the Road and Schuylkill River. In addition, we support him in adding one additional dwelling on the River side (again between the river to the road) in front of the existing gazebo.

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Tadla Withson 24 River Rd 215-509-6718
Mike Koeft 24 River Rd 215-509-6718
Deborah Jayre 50 fever Al 245-4823808

Godd

## Schuylkill River Residents

Sue Larrimore, President 21<sup>st</sup> Ward Community Council 527 Overlook Road Philadelphia, PA 19128

September 21, 2006

#### Dear Sue Larrimore:

Enclosed please find a copy of the Schuylkill River Resident's (SRR) by-laws. We organized as SRR in order to be represented in the tough issues facing us. As you already know, River Road is contending with a rezoning challenge as well as the complications of an impending public sewage installation for over 1 mile along the Shawmont Waterfront. We are really being pinched by overall development pressure.

The officers of our Board are as follows:

Nancy Johnston, President

Jackie Mellor, Vice President

Todd Vandegrift, Treasurer

Janet Schillinger, Secretary

All of our Board Members are long standing residents of the Shawmont Waterfront Area and our shortest term resident/board member has been here for 21 years.

We have a petition signed by members of our community stating that they request to be represented by SRR and not the Residents of Shawmont Valley Association. We believe we gave you a copy of that petition on the last meeting before your summer break; since then we have added some additional members.

Thank you for giving our special situation your thought and consideration. Our mailing address: Schuylkill River Residents, 23 River Road, c/o Janet Schillinger, Philadelphia, PA 19128

Sincerely,

Nancy Johnston, President

Jackie Mellor, Vice President

Todd Vandergrift, Treasurer

Janet Schillinger, Secretary



### CITY OF PHILADELPHIA-

Philadelphia City Planning Commission 1515 Arch Street 13th Floor Philadelphia, PA 19102 (215) 683-4600 FAX (215) 683-4675

THOMAS A CHAPMAN, ESQ Acting Executive Director and Acting Secretary of Strategic Planning

August 9, 2006

Schuylkill River Residents Ms. Janet Schillinger 23 River Road Philadelphia, PA 19128

Dear Ms. Schillinger:

This is in reply to your letter of July 13, 2006. The River Road area is currently being considered for a change in zoning designation from R-5 to a zoning designation of RC-6. It is but one action proposed to be taken by the City as part of an Act 537 Plan revision required by the Pennsylvania Department of Environmental Protection. This was the subject of a community meeting held June 20, 2006 wherein all the aspects of the project were explained, including the proposed rezoning of the area to the RC-6 zoning designation.

This office as well as several City agencies continue to meet and work with the residents of River Road to complete an acceptable Master Plan for the River Road area. These meetings are being coordinated by the Shawmont Valley Residents Association. There was a meeting with a committee from the Association on Monday, July 31st and information was given to the civic leaders in order that they might hold meetings with the residents. The staff of the Planning Commission will continue to work with all the residents of the area in order to address whatever concerns they might have.

The basis for making the zoning change as described is to put in place a zoning designation that will limit the amount of future development on River Road. The reason for this restriction is because unlimited or unchecked development for this area of the City would place unnecessary burdens on a proposed new sanitary sewer line.

The proposed rezoning overlay is currently a document in draft form. As such it would be premature to distribute the document at this time. It is also one of the items to be discussed with the residents of River Road in order to complete the Ordinance. I would strongly urge you to have your group contact the Shawmont Valley Residents Association to obtain the date, time and location of the upcoming community meetings so that we can address whatever concerns your group may have.

If you have further questions, please contact Mr. William Kramer of this office at 215-683-4651.

Sincerely,

cc:

Thomas A. Chapmen, Esq.

Julia Chapman, Room 404 City Hall



David Adelman

Camille Cates Barnett
Lynette M. Brown-Sow

Duane Bumb

Rob Dubow Patrick Eiding Gloria Levi

Marcia Moore Makadon

One Parkway 1515 Arch Street 13th Floor

13th Floor Philadelphia Pennsylvania 19102

215.683.4615 Telephone 215.683.4630 Facsimile Gary J. Jastrzab Acting Executive Director

January 15, 2008

Mr. Neuber 5 ½ River Road Philadelphia Pa 19128

Dear Mr. Neuber,

Thank you for your submission of plans involving River Road Lot #5 1/2. Since our meeting in December, several things have happened. We have had consultations with both the Law Department and the Managing Director's office, we have further investigated and reviewed the records of Licenses and Inspections, and we have conducted a site visit.

In connection with the whole Master Plan project, the Planning Commission staff has adopted a policy. This policy is as a result of consultation with the Managing Director's Office, our response to the survey of residents' views on development for River Road, basic planning practice: including maintaining public safety, flood plain considerations, planning policy regarding waterfront development, and a desire to preserve the existing quality of life for the River Road residents. The policy of the Philadelphia City Planning Commission is to not allow any new structures on lots located between River Road and the Schuylkill River to the South. Additionally, any structure legally located on the riverside of River Road today will be permitted to stay, thus, there will be no requirement to relocate from those structures. If the owner wishes to expand their structure, such expansion would be considered. In instances where the lot extends to the land-side of River Road and the owner wishes to rebuild, any new structure will be required to be located on the land-side of River Road.

In reviewing your submission, a few facts must be presented. First, you have one lot on which you have four residential units. This is inconsistent with the existing zoning for River Road and there are no records that indicate the Zoning Board of Adjustment ever approved this matter. In addition, the buildings that exist on the riverside of River Road do not meet the standards of the Flood Plain regulations. Based on current information, these buildings would need to be elevated a minimum of 10 feet in order to meet the Flood Plain regulations. It is not the purview of the Planning Commission to enforce the zoning regulations, however, it will be our recommendation that they be enforced. Especially in regard to the Flood Plain aspects of the zoning code, owing to the impacts on public safety for the individual residents, and also for the liability a lack of enforcement would represent. Additionally, since three of these structures were erected without the benefits of permits, there is no way to insure that they posses adequate methods of handling their sanitary waste.

Because of the size of your property and consistent with the policy it would be acceptable to subdivide the property to allow for more than the one unit that is currently legal. Based on the size of the property, you would be able to put 3 possibly four (4) units on the land-side of your

property. The first two units would be located between the existing home and the land-side unit that is located on the easterly side of you property, as discussed at our meeting. While a fourth unit is possible in the location between the existing dwelling and the westerly property line, the exact location of a creek along the property line may preclude this option. A survey will be required for any subdivision and that survey would need to indicate that the 4<sup>th</sup> unit would not impact on the exiting creek that runs along the property line. The Planning Commission staff would make this determination. I am advising you with this notification of the Planning Commission's Recommendation based on your request. Please advise me in writing if you would like to subdivide your property in the future. This desire will be indicated on the final Master Plan.

It is important to note that any plans for any development will need to meet all code requirements especially those of the flood plain. It should also be noted that the plans as submitted are of insufficient detail for a zoning approval or building permit issuance. The prerequisite engineering cannot be relieved by placing such development on the proposed master plan. If you have further questions, please contact me at 215-683-4651.

Sincerely,

William Kramer,

Acting Division Director

Development Planning Division

Philadelphia City Planning Commission

Cc Tom Landsmann

Fwd: River Road Sewers

Hide Details

FROM: AmasnqGrace@aol.com

Sunday, May 23, 2010 5:50 PM

To: carlneuber@yahoo.com

From: AmasngGrace@aol.com

To: dave@cellini.org

Sent: 5/23/2010 5:43:38 P.M. Eastern Daylight Time

Subj: River Road Sewers

Dave, This is a copy of letter I sent out to a few folks that I know have an interest in what is happening here.

Hello all. My Name is Grace. I am a River Road resident for over 30 years. It's nice to know some others are interested in what is happening here.

My biggest complaint at this point is the city demanding that they run sewer lines down here. We have a perfectly good septic system down here and if the neighbors who do not have one the city should cite them and make them put one in. Instead the city is going to dig up over 40 ft. of our easement to install the sewer lines.

Here is my concern.....The protected animals (like the little turtle) I forget the name of it, but one neighbor who was put out of their home due to flooding several years ago was kept from rebuilding for approximately four years because the city said it would disrupt the habitat of some of these animals. He was not going to do any digging or damage to the property, he just wanted to build anew on the same concreted area. He and his wife spent all their savings renting an apartment for that length of time (the flood insurance had run out) they started to build on the same foundation but L&I came in and made him tear it all down. They had a perfectly running septic system so that didn't require any replacement.

The reason I'm telling you this is because I cannot for the life of me understand why the city is forcing this sewer system on us at a really outlandish cost to every neighbor. Some (like us) are living on a fixed income but keep the property up and have our systems pumped every year. Now the city wants to disrupt 40 ft. of each persons property without regard to the wildlife.

Twelve years ago our house burned down and I had to fight with L&I for more than two years to get them to allow us to rebuild. I ended up in tears in the middle of their office because our insurance had run out and we could no longer afford the apartment. They used every excuse (including the protected species) to deny us the right to build. We ended up having to get a lawyer and it cost us all our savings plus over forty thousand dollars in loans from a relative. (thank God for Him) The city finally said that because of the septic situation they were denying us the permit. They sent a representative from water & sewer and one from the health department to check out their reasoning. Low and behold the two representatives reported that our system was perfectly acceptable and we were finally allowed to proceed. We even had the septic system updated, even though they said it was not necessary. It is a closed system (as all the newer properties have) and cannot cause any harm to the ecology.

The reason I'm even telling you this is because after all these years the city wants to disrupt our area with all the digging and unnecessary work. I believe it is just their way of trying to replace the money in their coffers, that they have lost over the years due to mismanagement. I want everyone who has any interest in our area to know that the city does not care about the issues that affect the wildlife and ecological situation here they just use it as an excuse when they find it convenient. I believe that the work that the city intends to do will cause enough harm to our wildlife and ecological system that it will take too many years to get back to some normalcy...





P.O. Box 63675 · Philadelphia, PA 19147 Phone 215.413.3713 · Fax 215.627.7035 www.southstreet.com

September 26, 2011

The Honorable Anna C. Verna, Council President Chair, Committee of the Whole City Hall – Room 405 Philadelphia PA 19107-3290

VIA FAX: 215-686-1932

RE: Resolution 110459

Council Hearing: September 27, 2011 @ 10:00am

Dear Council President Verna:

The South Street Headhouse District (District) Board of Directors and its Business Development Committee (BDC), **strongly opposes** Resolution 110459 as it affects the SSHD's Zoning Overlay that is currently in place.

The Overlay as it relates to the District was created in 1998 to permit a review of ZBA applicants on a case by case basis as it pertains to take-out variances. This process effectively limits the quantity of take-out licenses in the District. It also allows for a screening process which circumvents take-out business to over-populate the District, which would be detrimental to the District landscape and to the entire area. The District does not want a commercial corridor of take-out businesses and the additional amount of trash generated by same.

Please accept this letter in lieu of testimony at the hearing tomorrow. At present, the SSHD is without an executive director. I am the only member of the staff at this time.

Krystal Souvanlasy

Administrative Assistant

CC: The Honorable Frank DiCiccio, 1<sup>st</sup> District Joette Adams – Chairman, SSHD John Foy – Chairman, BDC



Testimony for the Committee of the Whole Council Zoning Code Proposals September 27, 2011

Janet Milkman, on behalf of the Delaware Valley Green Building Council

Good morning and thank you for the opportunity to testify today. My name is Janet Milkman and I am the Executive Director of the Delaware Valley Green Building Council. I am here today to testify in support of the adoption of the Zoning Code Commission's proposal. The Delaware Valley Green Building Council (DVGBC) is a nonprofit membership organization whose mission is to encourage green building practices in support of healthy and prosperous communities. We are a chapter of the U.S. Green Building Council and have a local membership of about 850 representatives from the development, construction, architecture and engineering, planning, green product manufacturing, and recycling industries in the region. Together, our member companies bring \$1 billion in revenue to Philadelphia annually.

Over the past year, we worked with our members to review and provide comments on the drafts produced by the Zoning Code Commission and their consultants. We met with the Commission staff and consultants particularly on issues related to green building in the city. We are pleased with the result of this laborious effort by the Commission and believe that the adoption of their proposal will improve the quality of development and the quality of life in the City of Philadelphia.

Specifically, the proposed code encourages transit-oriented development and limits parking requirements to reduce car trips, create safer and more pleasant walking and support local businesses. The new proposal permits urban agriculture, allowing increased access to fresh, healthy local foods and converting vacant land into productive use.

Landscaping requirements for parking lots and tree planting requirements in the new code will improve air and water quality, moderate temperatures, and provide a buffer from the city's nearly universal hardscape. The Zoning Code proposal encourages sustainable building practices by offering density bonuses for the highest performing buildings and for including fresh food markets in new developments. The new code encourages use of alternative energies on a small-scale, such as wind and solar.

Adopting the proposed zoning code is the best step that Council can take to improve livability for Philadelphia residents.

#### Testimony for City Council's Committee of the Whole Zoning Code Proposals September 27, 2011

# Sylvia Okechukwu, on behalf of Logan CDC

Good morning and thank you for the opportunity to testify today. My name is Sylvia Okechukwu and I am the Business District Manager at Logan CDC. Logan CDC is a community development corporation serving the Logan neighborhood of Philadelphia. Its mission is to enhance the quality of life for residents and businesses through transformative community and economic development.

I oversee the North Broad Street Improvement Project, a comprehensive revitalization initiative of Logan's main commercial corridor along North Broad Street and Old York Road. Current and completed projects include:

- The formation and ongoing support of the Logan Business Association;
- Business corridor canvassing and outreach;
- Business technical assistance including referrals to service and funding providers such as the Office of Business Services and The Merchants Fund;
- Storefront Improvement Program façade design and application assistance;
- Streetscape enhancements; and
- A street cleaning program made possible through funding from the Philadelphia Commerce Department.
- The lack of clear rules in the current zoning code deters small businesses from opening on our neighborhood commercial corridors, homeowners from fixing up their houses and developers from building on vacant land. 40% of zoning applicants currently need a variance, more than any large city. The new Code tells every developer or homeowner making an improvement to his or her property exactly what is allowed and what is prohibited. Having clear rules—developed ahead of time with community input—is a far more effective way of ensuring good development than efforts to stop or change development after it has been approved. It has been my personal experience on the Logan business corridor that the excessive amounts of contradictory and confusing information in the current code unnecessarily lengthens the amount of time it takes businesses to open and also discourages aspiring entrepreneurs from moving forward with the process to open a new business on the corridor. The new code encourages an orderly process for opening businesses on our commercial corridors which results in new jobs, restaurants, and services for residents.
- We are looking forward to the passage of the Code in 2011 and the subsequent remapping to remap our neighborhood (if neighborhood is transitional and needs remapping) with extensive community input and a clear vision of what we want our community to be in the future. While remapping is important, the Code adoption should not wait until that happens and certainly we don't want economic development along our commercial corridors to stop during the remapping process.
- The new zoning code will make it easier for neighborhoods to be preserved, strengthened and revitalized.
  - o Redevelopment of non-conforming uses will be easier as the new Code explicitly allows improvements to non-conforming properties.
  - Transit oriented development provisions and the new CMX-2.5 Neighborhood Commercial Mixed-Use District will accommodate a mix of active, pedestrian-friendly retail and service uses in neighborhood commercial corridors. In neighborhoods such as Logan that are located on the Broad

- Street line and is accessible by car, trolley, bus, train, and subway, this would have a major positive impact.
- o Contextual zoning for rowhome neighborhoods will ensure building height and setbacks.
- The new code also gives the community a formal role in the development process For the first time there is a mandate that developers must notify and meet with community groups about large development, projects planned in or adjacent to residential areas, and projects that do not comply with the zoning code. That said, more projects will be as of right and will not require the community's time to monitor or oppose.

Thank you for your time, attention and interest. Community, housing and economic development initiatives are important vehicles for continued growth and stability in our neighborhoods. I welcome any opportunity to continue this conversation.